



Xhariep District Municipality  
(Registration number DC16)  
Annual Financial Statements  
for the year ended June 30, 2023

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## General Information

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|----------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Country of incorporation and domicile</b>       | South Africa                                                                                                                                                                                                                                                                                                 |
| <b>Legal form of entity</b>                        | South African Category C Municipality (District Municipality) as defined by the Municipal Structures Act. (Act no 117 of 1998)                                                                                                                                                                               |
| <b>Nature of business and principal activities</b> | <p>Xhariep District Municipality is a district municipality performing the function as set out in the constitution (Act no 105 of 1996).</p> <p>Xhariep District Municipality includes the municipal areas of Mohokare Local Municipality, Letsemeng Local Municipality and Kopanong Local Municipality.</p> |
| <b>Mayoral committee</b>                           |                                                                                                                                                                                                                                                                                                              |
| Executive Mayor                                    | Cllr IN Mehlomakulu                                                                                                                                                                                                                                                                                          |
| Speaker                                            | Cllr AM Shasha                                                                                                                                                                                                                                                                                               |
| MMC: Corporate Services                            | Cllr NJ Garekoe                                                                                                                                                                                                                                                                                              |
| MMC: Planning and Social Development               | Cllr TD Mochechepa                                                                                                                                                                                                                                                                                           |
| MMC: Finance                                       | Cllr MA Lebaka                                                                                                                                                                                                                                                                                               |
| Councillors                                        | Cllr RW Van Wyk                                                                                                                                                                                                                                                                                              |
|                                                    | Cllr AJ Janse Van Rensburg                                                                                                                                                                                                                                                                                   |
|                                                    | Cllr IS Riddle                                                                                                                                                                                                                                                                                               |
|                                                    | Cllr MV Malgas                                                                                                                                                                                                                                                                                               |
|                                                    | Cllrs TI Phatsoane                                                                                                                                                                                                                                                                                           |
|                                                    | Cllr NA Adoons                                                                                                                                                                                                                                                                                               |
|                                                    | Cllr M Lekoene                                                                                                                                                                                                                                                                                               |
|                                                    | Cllr MG Mokheseng                                                                                                                                                                                                                                                                                            |
|                                                    | Cllr MA Molai                                                                                                                                                                                                                                                                                                |
|                                                    | Cllr MM Potgieter                                                                                                                                                                                                                                                                                            |
|                                                    | Cllr AN November                                                                                                                                                                                                                                                                                             |
| <b>Grading of local authority</b>                  | 3                                                                                                                                                                                                                                                                                                            |
| <b>Municipal Manager</b>                           | LY Moletsane                                                                                                                                                                                                                                                                                                 |
| <b>Chief Finance Officer (CFO)</b>                 | PV Litabe                                                                                                                                                                                                                                                                                                    |
| <b>Registered office</b>                           | 20 Louw Street<br>Trompsburg<br>9913                                                                                                                                                                                                                                                                         |
| <b>Business address</b>                            | 20 Louw Street<br>Trompsburg<br>9913                                                                                                                                                                                                                                                                         |
| <b>Postal address</b>                              | P.O Box 136<br>Trompsburg<br>9913                                                                                                                                                                                                                                                                            |
| <b>Bankers</b>                                     | ABSA Bank Limited                                                                                                                                                                                                                                                                                            |
| <b>Auditors</b>                                    | Auditor-General of South Africa                                                                                                                                                                                                                                                                              |

# Xhariep District Municipality

(Registration number DC16)

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The reports and statements set out below comprise the annual financial statements presented to the provincial legislature:

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### Abbreviations used:

|       |                                                     |
|-------|-----------------------------------------------------|
| COID  | Compensation for Occupational Injuries and Diseases |
| GRAP  | Generally Recognised Accounting Practice            |
| MFMA  | Municipal Finance Management Act                    |
| mSCOA | Municipal Standard Chart of Accounts                |

# **Xhariep District Municipality**

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## **Accounting Officer's Responsibilities and Approval**

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The Municipal Manager is required by the Municipal Finance Management Act (Act 56 of 2003), to maintain adequate accounting records and is responsible for the content and integrity of the annual financial statements and related financial information included in this report. It is the responsibility of the Municipal Manager to ensure that the annual financial statements fairly present the state of affairs of the municipality as at the end of the financial year and the results of its operations and cash flows for the period then ended. The external auditors are engaged to express an independent opinion on the annual financial statements and was given unrestricted access to all financial records and related data.

The annual financial statements have been prepared in accordance with Standards of Generally Recognised Accounting Practice (GRAP) including any interpretations, guidelines and directives issued by the Accounting Standards Board.

The annual financial statements are based upon appropriate accounting policies consistently applied and supported by reasonable and prudent judgements and estimates.

The Municipal Manager acknowledges that she is ultimately responsible for the system of internal financial control established by the municipality and place considerable importance on maintaining a strong control environment. To enable the Municipal Manager to meet these responsibilities, the municipality sets standards for internal control aimed at reducing the risk of error or deficit in a cost effective manner. The standards include the proper delegation of responsibilities within a clearly defined framework, effective accounting procedures and adequate segregation of duties to ensure an acceptable level of risk. These controls are monitored throughout the municipality and all employees are required to maintain the highest ethical standards in ensuring the municipality's business is conducted in a manner that in all reasonable circumstances is above reproach. The focus of risk management in the municipality is on identifying, assessing, managing and monitoring all known forms of risk across the municipality. While operating risk cannot be fully eliminated, the municipality endeavours to minimise it by ensuring that appropriate infrastructure, controls, systems and ethical behaviour are applied and managed within predetermined procedures and constraints.

The Municipal Manager is of the opinion, based on the information and explanations given by management, that the system of internal control provides reasonable assurance that the financial records may be relied on for the preparation of the annual financial statements. However, any system of internal financial control can provide only reasonable, and not absolute, assurance against material misstatement or deficit.

The Municipal Manager has reviewed the municipality's cash flow forecast for the year to June 30, 2024 and, in the light of this review and the current financial position, she is satisfied that the municipality has or has access to adequate resources to continue in operational existence for the foreseeable future.

The municipality is wholly dependent on the municipality for continued funding of operations. The annual financial statements are prepared on the basis that the municipality is a going concern and that the municipality has neither the intention nor the need to liquidate or curtail materially the scale of the municipality.

Although the Municipal Manager is primarily responsible for the financial affairs of the municipality, they are supported by the municipality's external auditors.

The external auditors are responsible for independently reviewing and reporting on the municipality's annual financial statements.

The annual financial statements set out on page 4, which have been prepared on the going concern basis, were approved by the Accounting Officer on 31 August 2023 and were signed on its behalf by:



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**LY Moletsane**  
**Municipal Manager**

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Accounting Officer's Report

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The Municipal Manager submits her report for the year ended June 30, 2023.

### 1. Review of activities

#### Main business and operations

The municipality is engaged in providing services and operates principally in South Africa.

The operating results and state of affairs of the municipality are fully set out in the attached Annual Financial Statements and do not in our opinion require any further comments.

### 2. Going concern

We draw attention to the fact that at June 30, 2023, the municipality had an accumulated surplus of (6,125,800) and that the municipality's total liabilities exceed its assets by (6,125,800).

The annual financial statements have been prepared on the basis of accounting policies applicable to a going concern. This basis presumes that funds will be available to finance future operations and that the realisation of assets and settlement of liabilities, contingent obligations and commitments will occur in the ordinary course of business.

### 3. Subsequent events

The Municipal Manager is not aware of any matter or circumstance arising since the end of the financial year.

### 4. Accounting policies

The annual financial statements are prepared in accordance with the prescribed Standards of Generally Recognised Accounting Practices (GRAP), including any interpretations of such statements issued by the Accounting Standards Board as the prescribed framework by National Treasury.

### 5.

The Municipal Manager of the municipality during the year and to the date of this report is as follows:

| Name         | Nationality  |
|--------------|--------------|
| LY Moletsane | South Africa |

### 6. Bankers

The operating account of the municipality remained held with ABSA.

### 7. Auditors

Auditor-General of South Africa will continue in office for the next financial period.

The annual financial statements set out on page 4, which have been prepared on the going concern basis, were approved by the Accounting Officer on 31 August 2023 and were signed on its behalf by:



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LY Moletsane  
Municipal Manager

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Statement of Financial Position as at June 30, 2023

| Figures in Rand                         | Note(s) | 2023               | 2022<br>Restated*  |
|-----------------------------------------|---------|--------------------|--------------------|
| <b>Assets</b>                           |         |                    |                    |
| <b>Current Assets</b>                   |         |                    |                    |
| VAT receivable                          | 4       | 2,392,080          | 2,682,789          |
| Trade and Other receivables             | 3       | 3,477,042          | 3,435,218          |
| Cash and cash equivalents               | 2       | 394,184            | 226,059            |
|                                         |         | <b>6,263,306</b>   | <b>6,344,066</b>   |
| <b>Non-Current Assets</b>               |         |                    |                    |
| Property, plant and equipment           | 5       | 9,459,080          | 10,046,026         |
| Intangible assets                       | 6       | 2,337              | 408,195            |
|                                         |         | <b>9,461,417</b>   | <b>10,454,221</b>  |
| <b>Total Assets</b>                     |         | <b>15,724,723</b>  | <b>16,798,287</b>  |
| <b>Liabilities</b>                      |         |                    |                    |
| <b>Current Liabilities</b>              |         |                    |                    |
| Payables from exchange transactions     | 7       | 18,281,330         | 22,872,175         |
| Payables from non-exchange transactions | 8       | 835,186            | 835,186            |
| Employee benefit obligation             | 9       | 180,162            | 218,226            |
| Unspent conditional grants and receipts | 10      | 41                 | -                  |
|                                         |         | <b>19,296,719</b>  | <b>23,925,587</b>  |
| <b>Non-Current Liabilities</b>          |         |                    |                    |
| Employee benefit obligation             | 9       | 2,553,804          | 2,476,809          |
| <b>Total Liabilities</b>                |         | <b>21,850,523</b>  | <b>26,402,396</b>  |
| <b>Net Assets</b>                       |         | <b>(6,125,800)</b> | <b>(9,604,109)</b> |
| Accumulated deficit                     |         | (6,125,800)        | (9,604,109)        |
| <b>Total Net Assets</b>                 |         | <b>(6,125,800)</b> | <b>(9,604,109)</b> |

\* See Note 40

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Statement of Financial Performance

| Figures in Rand                                     | Note(s) | 2023                | 2022<br>Restated*   |
|-----------------------------------------------------|---------|---------------------|---------------------|
| <b>REVENUE</b>                                      |         |                     |                     |
| <b>Revenue from exchange transactions</b>           |         |                     |                     |
| Rental of facilities                                | 12      | 593,702             | 578,571             |
| Interest received (debtors)                         | 13      | 760                 | 650,750             |
| Recoveries Income                                   | 14      | -                   | 839,920             |
| Other income                                        | 16      | 80,198              | 91,302              |
| Interest received (bank/ investments)               | 17      | 475,680             | 492,502             |
| Gain on disposal of assets and liabilities          | 15      | -                   | 60,000              |
| Actuarial gains                                     | 9       | 431,126             | 291,760             |
| <b>Total revenue from exchange transactions</b>     |         | <b>1,581,466</b>    | <b>3,004,805</b>    |
| <b>Revenue from non-exchange transactions</b>       |         |                     |                     |
| Debt Relief (Non-exchange)                          |         | 1,934,962           | -                   |
| <b>Transfer revenue</b>                             |         |                     |                     |
| Government grants & subsidies                       | 18      | 64,701,960          | 52,182,001          |
| Financial Assistance in kind                        | 19      | 4,263,429           | 1,639,347           |
| LG SETA Income                                      |         | 78,781              | 31,591              |
| <b>Total revenue from non-exchange transactions</b> |         | <b>70,979,132</b>   | <b>53,852,939</b>   |
| <b>Total revenue</b>                                | 11      | <b>72,560,598</b>   | <b>56,857,744</b>   |
| <b>EXPENDITURE</b>                                  |         |                     |                     |
| Employee related costs                              | 20      | (46,409,661)        | (45,119,524)        |
| Remuneration of councillors                         | 21      | (4,786,525)         | (4,302,942)         |
| Depreciation and amortisation                       | 22      | (1,605,873)         | (1,763,620)         |
| Impairment of assets                                | 23      | -                   | (9,465)             |
| Finance costs                                       | 24      | (734,005)           | (347,319)           |
| Debt Impairment                                     | 26      | 347,053             | (5,406,407)         |
| Contracted services                                 | 28      | (4,684,561)         | (1,939,037)         |
| Loss on disposal of assets and liabilities          |         | (49,701)            | -                   |
| General Expenses                                    | 27      | (11,159,018)        | (11,137,134)        |
| <b>Total expenditure</b>                            |         | <b>(69,082,291)</b> | <b>(70,025,448)</b> |
| <b>Surplus (deficit) for the year</b>               |         | <b>3,478,307</b>    | <b>(13,167,704)</b> |

\* See Note 40

# Xhariep District Municipality

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Annual Financial Statements for the year ended June 30, 2023

## Statement of Changes in Net Assets

| Figures in Rand                                       | Accumulated<br>surplus / deficit | Total net<br>assets |
|-------------------------------------------------------|----------------------------------|---------------------|
| <b>Balance at July 1, 2021</b>                        | <b>3,563,595</b>                 | <b>3,563,595</b>    |
| Changes in net assets                                 |                                  |                     |
| Deficit for the year                                  | (13,167,704)                     | (13,167,704)        |
| Total changes                                         | (13,167,704)                     | (13,167,704)        |
| Opening balance as previously reported                | (10,896,332)                     | (10,896,332)        |
| Adjustments                                           |                                  |                     |
| Prior year adjustments 40                             | 1,292,225                        | 1,292,225           |
| <b>Restated* Balance at July 1, 2022 as restated*</b> | <b>(9,604,107)</b>               | <b>(9,604,107)</b>  |
| Changes in net assets                                 |                                  |                     |
| Deficit for the year                                  | 3,478,307                        | 3,478,307           |
| Total changes                                         | 3,478,307                        | 3,478,307           |
| <b>Balance at June 30, 2023</b>                       | <b>(6,125,800)</b>               | <b>(6,125,800)</b>  |
| Note(s)                                               |                                  |                     |

\* See Note 40



# Xhariep District Municipality

(Registration number DC16)

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## Cash Flow Statement

| Figures in Rand                                             | Note(s) | 2023                | 2022<br>Restated*   |
|-------------------------------------------------------------|---------|---------------------|---------------------|
| <b>Cash flows from operating activities</b>                 |         |                     |                     |
| <b>Receipts</b>                                             |         |                     |                     |
| Sale of goods and services                                  |         | 7,547,010           | 181,144             |
| Grants and subsidies                                        |         | 64,702,001          | 52,182,000          |
| Interest income                                             |         | 476,440             | 492,502             |
| LG SETA receipts                                            |         | -                   | 31,591              |
|                                                             |         | <u>72,725,451</u>   | <u>52,887,237</u>   |
| <b>Payments</b>                                             |         |                     |                     |
| Employee costs                                              |         | (51,246,502)        | (49,378,118)        |
| Suppliers                                                   |         | (19,914,047)        | (9,388,703)         |
| Finance costs                                               |         | (734,005)           | (245,927)           |
|                                                             |         | <u>(71,894,554)</u> | <u>(59,012,748)</u> |
| <b>Net cash flows from operating activities</b>             | 29      | <b>830,897</b>      | <b>(6,125,511)</b>  |
| <b>Cash flows from investing activities</b>                 |         |                     |                     |
| Purchase of property, plant and equipment                   | 5       | (860,266)           | (1,011,724)         |
| Proceeds from sale of property, plant and equipment         | 5       | 201,000             | -                   |
| Purchase of other intangible assets                         | 6       | (3,506)             | -                   |
| <b>Net cash flows from investing activities</b>             |         | <b>(662,772)</b>    | <b>(1,011,724)</b>  |
| <b>Cash flows from financing activities</b>                 |         |                     |                     |
| Finance lease payments                                      |         | -                   | 33,777              |
| <b>Net increase/(decrease) in cash and cash equivalents</b> |         | <b>168,125</b>      | <b>(7,103,458)</b>  |
| Cash and cash equivalents at the beginning of the year      |         | 226,059             | 7,329,517           |
| <b>Cash and cash equivalents at the end of the year</b>     | 2       | <b>394,184</b>      | <b>226,059</b>      |

\* See Note 40

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Statement of Comparison of Budget and Actual Amounts

Budget on Cash Basis

|                                                                                                      | Approved<br>budget  | Adjustments        | Final Budget        | Actual amounts<br>on comparable<br>basis | Difference<br>between final<br>budget and<br>actual | Reference |
|------------------------------------------------------------------------------------------------------|---------------------|--------------------|---------------------|------------------------------------------|-----------------------------------------------------|-----------|
| Figures in Rand                                                                                      |                     |                    |                     |                                          |                                                     |           |
| <b>Statement of Financial Performance</b>                                                            |                     |                    |                     |                                          |                                                     |           |
| <b>Revenue</b>                                                                                       |                     |                    |                     |                                          |                                                     |           |
| <b>Revenue from exchange transactions</b>                                                            |                     |                    |                     |                                          |                                                     |           |
| Rental of facilities and equipment                                                                   | 158,000             | 596,356            | <b>754,356</b>      | 593,702                                  | <b>(160,654)</b>                                    | 1         |
| Interest received (trading)                                                                          | -                   | -                  | -                   | 760                                      | <b>760</b>                                          | 2         |
| Other income                                                                                         | 92,500              | 96,000             | <b>188,500</b>      | 80,198                                   | <b>(108,302)</b>                                    | 4         |
| Interest received - investment                                                                       | 655,000             | -                  | <b>655,000</b>      | 475,680                                  | <b>(179,320)</b>                                    | 5         |
| <b>Total revenue from exchange transactions</b>                                                      | <b>905,500</b>      | <b>692,356</b>     | <b>1,597,856</b>    | <b>1,150,340</b>                         | <b>(447,516)</b>                                    |           |
| <b>Revenue from non-exchange transactions</b>                                                        |                     |                    |                     |                                          |                                                     |           |
| Debt Relief (Non-exchange)                                                                           | -                   | -                  | -                   | 1,934,962                                | <b>1,934,962</b>                                    |           |
| <b>Transfer revenue</b>                                                                              |                     |                    |                     |                                          |                                                     |           |
| Government grants & subsidies                                                                        | 63,556,000          | 4,700,478          | <b>68,256,478</b>   | 64,701,960                               | <b>(3,554,518)</b>                                  | 6         |
| Financial Assistance                                                                                 | -                   | -                  | -                   | 4,263,429                                | <b>4,263,429</b>                                    |           |
| LG SETA Income                                                                                       | 102,900             | -                  | <b>102,900</b>      | 78,781                                   | <b>(24,119)</b>                                     | 7         |
| <b>Total revenue from non-exchange transactions</b>                                                  | <b>63,658,900</b>   | <b>4,700,478</b>   | <b>68,359,378</b>   | <b>70,979,132</b>                        | <b>2,619,754</b>                                    |           |
| <b>Total revenue</b>                                                                                 | <b>64,564,400</b>   | <b>5,392,834</b>   | <b>69,957,234</b>   | <b>72,129,472</b>                        | <b>2,172,238</b>                                    |           |
| <b>Expenditure</b>                                                                                   |                     |                    |                     |                                          |                                                     |           |
| Employee Related Costs                                                                               | (47,107,000)        | 1,434,000          | <b>(45,673,000)</b> | (46,409,661)                             | <b>(736,661)</b>                                    | 8         |
| Remuneration of councillors                                                                          | (4,105,000)         | (640,000)          | <b>(4,745,000)</b>  | (4,786,525)                              | <b>(41,525)</b>                                     | 9         |
| Depreciation and amortisation                                                                        | (1,500,000)         | -                  | <b>(1,500,000)</b>  | (1,605,873)                              | <b>(105,873)</b>                                    | 10        |
| Finance costs                                                                                        | (35,000)            | (235,034)          | <b>(270,034)</b>    | (734,005)                                | <b>(463,971)</b>                                    | 11        |
| Debt Impairment                                                                                      | -                   | -                  | -                   | 347,053                                  | <b>347,053</b>                                      | 12        |
| Contracted Services                                                                                  | (6,043,000)         | (1,161,643)        | <b>(7,204,643)</b>  | (4,684,561)                              | <b>2,520,082</b>                                    | 13        |
| General Expenses                                                                                     | (4,629,000)         | (4,858,871)        | <b>(9,487,871)</b>  | (11,159,018)                             | <b>(1,671,147)</b>                                  | 14        |
| <b>Total expenditure</b>                                                                             | <b>(63,419,000)</b> | <b>(5,461,548)</b> | <b>(68,880,548)</b> | <b>(69,032,590)</b>                      | <b>(152,042)</b>                                    |           |
| <b>Operating surplus</b>                                                                             | <b>1,145,400</b>    | <b>(68,714)</b>    | <b>1,076,686</b>    | <b>3,096,882</b>                         | <b>2,020,196</b>                                    |           |
| Loss on disposal of assets and liabilities                                                           | -                   | -                  | -                   | (49,701)                                 | <b>(49,701)</b>                                     |           |
| Actuarial gains/losses                                                                               | -                   | -                  | -                   | 431,126                                  | <b>431,126</b>                                      | 15        |
|                                                                                                      | -                   | -                  | -                   | <b>381,425</b>                           | <b>381,425</b>                                      |           |
| <b>Surplus before taxation</b>                                                                       | <b>1,145,400</b>    | <b>(68,714)</b>    | <b>1,076,686</b>    | <b>3,478,307</b>                         | <b>2,401,621</b>                                    |           |
| <b>Actual Amount on Comparable Basis as Presented in the Budget and Actual Comparative Statement</b> | <b>1,145,400</b>    | <b>(68,714)</b>    | <b>1,076,686</b>    | <b>3,478,307</b>                         | <b>2,401,621</b>                                    |           |

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Statement of Comparison of Budget and Actual Amounts

Budget on Cash Basis

|  | Approved<br>budget | Adjustments | Final Budget | Actual amounts<br>on comparable<br>basis | Difference<br>between final<br>budget and<br>actual | Reference |
|--|--------------------|-------------|--------------|------------------------------------------|-----------------------------------------------------|-----------|
|--|--------------------|-------------|--------------|------------------------------------------|-----------------------------------------------------|-----------|

Figures in Rand

### Statement of Financial Position

#### Assets

##### Current Assets

|                                       |                   |                   |                   |                  |                     |    |
|---------------------------------------|-------------------|-------------------|-------------------|------------------|---------------------|----|
| VAT receivable                        | 12,097,000        | (10,261,448)      | <b>1,835,552</b>  | 2,392,080        | <b>556,528</b>      | 17 |
| Receivable from exchange transactions | 1,651,000         | -                 | <b>1,651,000</b>  | 3,477,042        | <b>1,826,042</b>    | 18 |
| Cash and cash equivalents             | 7,229,697         | 50,545,220        | <b>57,774,917</b> | 394,184          | <b>(57,380,733)</b> | 19 |
|                                       | <b>20,977,697</b> | <b>40,283,772</b> | <b>61,261,469</b> | <b>6,263,306</b> | <b>(54,998,163)</b> |    |

##### Non-Current Assets

|                               |                   |                    |                  |                  |                    |    |
|-------------------------------|-------------------|--------------------|------------------|------------------|--------------------|----|
| Property, plant and equipment | 8,923,418         | (7,971,478)        | <b>951,940</b>   | 9,459,080        | <b>8,507,140</b>   | 20 |
| Intangible assets             | 4,171,190         | -                  | <b>4,171,190</b> | 2,337            | <b>(4,168,853)</b> | 21 |
|                               | <b>13,094,608</b> | <b>(7,971,478)</b> | <b>5,123,130</b> | <b>9,461,417</b> | <b>4,338,287</b>   |    |

##### Total Assets

|  |                   |                   |                   |                   |                     |  |
|--|-------------------|-------------------|-------------------|-------------------|---------------------|--|
|  | <b>34,072,305</b> | <b>32,312,294</b> | <b>66,384,599</b> | <b>15,724,723</b> | <b>(50,659,876)</b> |  |
|--|-------------------|-------------------|-------------------|-------------------|---------------------|--|

#### Liabilities

##### Current Liabilities

|                                            |                     |                   |                     |                   |                   |    |
|--------------------------------------------|---------------------|-------------------|---------------------|-------------------|-------------------|----|
| Payables from exchange transactions        | (63,989,579)        | 49,449,630        | <b>(14,539,949)</b> | 18,281,330        | <b>32,821,279</b> | 22 |
| Taxes and transfers payable (non-exchange) | -                   | -                 | -                   | 835,186           | <b>835,186</b>    |    |
| Employee benefit obligation                | 371,984             | -                 | <b>371,984</b>      | 180,162           | <b>(191,822)</b>  | 24 |
| Unspent conditional grants and receipts    | -                   | -                 | -                   | 41                | <b>41</b>         |    |
|                                            | <b>(63,617,595)</b> | <b>49,449,630</b> | <b>(14,167,965)</b> | <b>19,296,719</b> | <b>33,464,684</b> |    |

##### Non-Current Liabilities

|                             |           |   |                  |           |                |    |
|-----------------------------|-----------|---|------------------|-----------|----------------|----|
| Employee benefit obligation | 2,284,939 | - | <b>2,284,939</b> | 2,553,804 | <b>268,865</b> | 24 |
|-----------------------------|-----------|---|------------------|-----------|----------------|----|

##### Total Liabilities

|  |                     |                   |                     |                   |                   |  |
|--|---------------------|-------------------|---------------------|-------------------|-------------------|--|
|  | <b>(61,332,656)</b> | <b>49,449,630</b> | <b>(11,883,026)</b> | <b>21,850,523</b> | <b>33,733,549</b> |  |
|--|---------------------|-------------------|---------------------|-------------------|-------------------|--|

##### Net Assets

|  |                   |                     |                   |                    |                     |  |
|--|-------------------|---------------------|-------------------|--------------------|---------------------|--|
|  | <b>95,404,961</b> | <b>(17,137,336)</b> | <b>78,267,625</b> | <b>(6,125,800)</b> | <b>(84,393,425)</b> |  |
|--|-------------------|---------------------|-------------------|--------------------|---------------------|--|

#### Net Assets

##### Net Assets Attributable to Owners of Controlling Entity

##### Reserves

|                     |            |              |                   |             |                     |    |
|---------------------|------------|--------------|-------------------|-------------|---------------------|----|
| Accumulated deficit | 95,554,953 | (26,806,717) | <b>68,748,236</b> | (6,125,799) | <b>(74,874,035)</b> | 25 |
|---------------------|------------|--------------|-------------------|-------------|---------------------|----|

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Statement of Comparison of Budget and Actual Amounts

Budget on Cash Basis

|                 | Approved<br>budget | Adjustments | Final Budget | Actual amounts<br>on comparable<br>basis | Difference<br>between final<br>budget and<br>actual | Reference |
|-----------------|--------------------|-------------|--------------|------------------------------------------|-----------------------------------------------------|-----------|
| Figures in Rand |                    |             |              |                                          |                                                     |           |

### Cash Flow Statement

#### Cash flows from operating activities

##### Payments

|                              |              |            |              |              |              |    |
|------------------------------|--------------|------------|--------------|--------------|--------------|----|
| Employee costs and Suppliers | (63,990,000) | 52,689,809 | (11,300,191) | (71,160,549) | (59,860,358) | 28 |
|------------------------------|--------------|------------|--------------|--------------|--------------|----|

#### Cash flows from financing activities

|                                                         |                     |                   |                  |                     |                     |  |
|---------------------------------------------------------|---------------------|-------------------|------------------|---------------------|---------------------|--|
| Finance lease payments                                  | -                   | -                 | -                | -                   | -                   |  |
| Net increase/(decrease) in cash and cash equivalents    | (63,990,000)        | 52,689,809        | (11,300,191)     | (71,160,549)        | (59,860,358)        |  |
| Cash and cash equivalents at the beginning of the year  | 10,371,000          | -                 | 10,371,000       | -                   | (10,371,000)        |  |
| <b>Cash and cash equivalents at the end of the year</b> | <b>(53,619,000)</b> | <b>52,689,809</b> | <b>(929,191)</b> | <b>(71,160,549)</b> | <b>(70,231,358)</b> |  |

The accounting policies on pages 12 to 33 and the notes on pages 34 to 67 form an integral part of the annual financial statements.

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Accounting Policies

| Figures in Rand | Note(s) | 2023 | 2022 |
|-----------------|---------|------|------|
|-----------------|---------|------|------|

### 1. Presentation of Annual Financial Statements

The annual financial statements have been prepared in accordance with the Standards of Generally Recognised Accounting Practice (GRAP), issued by the Accounting Standards Board in accordance with Section 122(3) of the Municipal Finance Management Act (Act 56 of 2003).

These annual financial statements have been prepared on an accrual basis of accounting and are in accordance with historical cost convention as the basis of measurement, unless specified otherwise. They are presented in South African Rand.

Assets, liabilities, revenues and expenses were not offset, except where offsetting is either required or permitted by a Standard of GRAP.

A summary of the significant accounting policies, which have been consistently applied in the preparation of these annual financial statements, are disclosed below.

#### 1.1 Presentation currency

These annual financial statements are presented in South African Rand, which is the functional currency of the municipality.

#### 1.2 Going concern assumption

These annual financial statements have been prepared based on the expectation that the municipality will continue to operate as a going concern for at least the next 12 months.

#### 1.3 Materiality

Material omissions or misstatements of items are material if they could, individually or collectively, influence the decisions or assessments of users made on the basis of the financial statements. Materiality depends on the nature or size of the omission or misstatement judged in the surrounding circumstances. The nature or size of the information item, or a combination of both, could be the determining factor.

Assessing whether an omission or misstatement could influence decisions of users, and so be material, requires consideration of the characteristics of those users. The Framework for the Preparation and Presentation of Financial Statements states that users are assumed to have a reasonable knowledge of government, its activities, accounting and a willingness to study the information with reasonable diligence. Therefore, the assessment takes into account how users with such attributes could reasonably be expected to be influenced in making and evaluating decisions.

#### 1.4 Significant judgements and sources of estimation uncertainty

In preparing the annual financial statements, management is required to make estimates and assumptions that affect the amounts represented in the annual financial statements and related disclosures. Use of available information and the application of judgement is inherent in the formation of estimates. Actual results in the future could differ from these estimates which may be material to the annual financial statements. Significant judgements include:

Other significant judgements, sources of estimation uncertainty and/or relating information, have been disclosed in the relating notes.

#### Trade receivables / Held to maturity investments and/or loans and receivables

The municipality assesses its trade receivables, held to maturity investments and loans and receivables for impairment at the end of each reporting period. In determining whether an impairment loss should be recorded in surplus or deficit, the municipality makes judgements as to whether there is observable data indicating a measurable decrease in the estimated future cash flows from a financial asset.

The impairment for trade receivables, held to maturity investments and loans and receivables is calculated on a portfolio basis, based on historical loss ratios, adjusted for national and industry-specific economic conditions and other indicators present at the reporting date that correlate with defaults on the portfolio. These annual loss ratios are applied to loan balances in the portfolio and scaled to the estimated loss emergence period.

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Accounting Policies

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### 1.4 Significant judgements and sources of estimation uncertainty (continued)

#### Provisions

Provisions were raised and management determined an estimate based on the information available. Additional disclosure of these estimates of provisions are included in note - Provisions.

#### Effective interest rate

The municipality used the prime interest rate to discount future cash flows.

#### Useful lives and residual values

The municipality's management determine the useful lives and related depreciation changes for property, plant and equipment . This estimate is based on industry norms. Management will increase the depreciation charge where useful lives are less than previously estimated useful lives.

#### Long Service Award

The present value of the long service bonus obligation depends on a number of factors that are determined on an actuarial basis using a number of assumptions. The assumptions used in determining the net cost (income) include the discount rate, future inflation, salary inflation, net discount rate and assumed retirement age.

Any changes in these assumption will impact on the carrying amount of long service bonus obligations

The municipality determines the appropriate discount rate at end of each year. This is the interest rate that should be used to determine the present value of the estimated future cash outflows expected to be required to settle the long service bonus obligation. In determining the appropriate discount rate, the municipality consider the interest rates of high-quality corporate bonds that are denominated in the currency in which the benefit will be paid and that have term to maturity approximating the terms of the related pension liability.

#### Leave and Bonus Accrual

The municipality used the leave and bonus paid date to estimate the provisions respectively

### 1.5 Property, plant and equipment

Property, plant and equipment are tangible non-current assets (including infrastructure assets) that are held for use in the production or supply of goods or services, rental to others, or for administrative purposes, and are expected to be used during more than one period.

The cost of an item of property, plant and equipment is recognised as an asset when:

- it is probable that future economic benefits or service potential associated with the item will flow to the entity; and
- the cost of the item can be measured reliably.

Property, plant and equipment is initially measured at cost.

The cost of an item of property, plant and equipment is the purchase price and other costs attributable to bring the asset to the location and condition necessary for it to be capable of operating in the manner intended by management. Trade discounts and rebates are deducted in arriving at the cost.

Where an asset is acquired through a non-exchange transaction, its cost is its fair value as at date of acquisition.

Where an item of property, plant and equipment is acquired in exchange for a non-monetary asset or monetary assets, or a combination of monetary and non-monetary assets, the asset acquired is initially measured at fair value (the cost). If the acquired item's fair value was not determinable, it's deemed cost is the carrying amount of the asset(s) given up.

When significant components of an item of property, plant and equipment have different useful lives, they are accounted for as separate items (major components) of property, plant and equipment.

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Accounting Policies

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### 1.5 Property, plant and equipment (continued)

Costs include costs incurred initially to acquire or construct an item of property, plant and equipment and costs incurred subsequently to add to, replace part of, or service it. If a replacement cost is recognised in the carrying amount of an item of property, plant and equipment, the carrying amount of the replaced part is derecognised.

The initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located is also included in the cost of property, plant and equipment, where the entity is obligated to incur such expenditure, and where the obligation arises as a result of acquiring the asset or using it for purposes other than the production of inventories.

Recognition of costs in the carrying amount of an item of property, plant and equipment ceases when the item is in the location and condition necessary for it to be capable of operating in the manner intended by management.

Items such as spare parts, standby equipment and servicing equipment are recognised when they meet the definition of property, plant and equipment.

Major inspection costs which are a condition of continuing use of an item of property, plant and equipment and which meet the recognition criteria above are included as a replacement in the cost of the item of property, plant and equipment. Any remaining inspection costs from the previous inspection are derecognised.

Property, plant and equipment is carried at cost less accumulated depreciation and any impairment losses.

Property, plant and equipment are depreciated on the over their expected useful lives to their estimated residual value.

Property, plant and equipment is carried at cost less accumulated depreciation and any impairment losses.

The useful lives of items of property, plant and equipment have been assessed as follows:

---

| Item                   | Depreciation method | Average useful life                                  |
|------------------------|---------------------|------------------------------------------------------|
| Buildings              | Straight-line       | 25-30 years                                          |
| Security system        | Straight-line       | 5-10 years                                           |
| Plant and machinery    | Straight-line       | 3-15 years                                           |
| Furniture and fixtures | Straight-line       | 3-15 years                                           |
| Motor vehicles         | Straight-line       | 4-7 years                                            |
| Office equipment       | Straight-line       | 5-10 years                                           |
| IT equipment           | Straight-line       | 3-10 years                                           |
| Finance leased assets  | Straight-line       | The shorter of asset's useful life or the lease term |

---

The depreciable amount of an asset is allocated on a systematic basis over its useful life.

Each part of an item of property, plant and equipment with a cost that is significant in relation to the total cost of the item is depreciated separately.

The depreciation method used reflects the pattern in which the asset's future economic benefits or service potential are expected to be consumed by the municipality. The depreciation method applied to an asset is reviewed at least at each reporting date and, if there has been a significant change in the expected pattern of consumption of the future economic benefits or service potential embodied in the asset, the method is changed to reflect the changed pattern. Such a change is accounted for as a change in an accounting estimate.

The municipality assesses at each reporting date whether there is any indication that the municipality expectations about the residual value and the useful life of an asset have changed since the preceding reporting date. If any such indication exists, the municipality revises the expected useful life and/or residual value accordingly. The change is accounted for as a change in an accounting estimate.

The depreciation charge for each period is recognised in surplus or deficit unless it is included in the carrying amount of another asset.

Items of property, plant and equipment are derecognised when the asset is disposed of or when there are no further economic benefits or service potential expected from the use of the asset.

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Accounting Policies

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### 1.5 Property, plant and equipment (continued)

The gain or loss arising from the derecognition of an item of property, plant and equipment is included in surplus or deficit when the item is derecognised. The gain or loss arising from the derecognition of an item of property, plant and equipment is determined as the difference between the net disposal proceeds, if any, and the carrying amount of the item.

The municipality separately discloses expenditure to repair and maintain property, plant and equipment in the notes to the financial statements (see note 5).

The municipality discloses relevant information relating to assets under construction or development, in the notes to the financial statements (see note 5).

No item of property, plant and equipment are pledged as security for liabilities.

### 1.6 Intangible assets

Intangible assets are non current asset that are held for use in the production or supply of goods or services, rental to other or for administrative purposes and are expected to be used during more than one period.

An asset is identifiable if it either:

- is separable, i.e. is capable of being separated or divided from an entity and sold, transferred, licensed, rented or exchanged, either individually or together with a related contract, identifiable assets or liability, regardless of whether the entity intends to do so; or
- arises from binding arrangements (including rights from contracts), regardless of whether those rights are transferable or separable from the municipality or from other rights and obligations.

An intangible asset is recognised when:

- it is probable that the expected future economic benefits or service potential that are attributable to the asset will flow to the municipality; and
- the cost or fair value of the asset can be measured reliably.

The municipality assesses the probability of expected future economic benefits or service potential using reasonable and supportable assumptions that represent management's best estimate of the set of economic conditions that will exist over the useful life of the asset.

Intangible assets are carried at cost less any accumulated amortisation and any impairment losses.

An intangible asset is regarded as having an indefinite useful life when, based on all relevant factors, there is no foreseeable limit to the period over which the asset is expected to generate net cash inflows or service potential. Amortisation is not provided for these intangible assets, but they are tested for impairment annually and whenever there is an indication that the asset may be impaired. For all other intangible assets amortisation is provided on a straight-line basis over their useful life.

The amortisation period and the amortisation method for intangible assets are reviewed at each reporting date.

Reassessing the useful life of an intangible asset with a finite useful life after it was classified as indefinite is an indicator that the asset may be impaired. As a result the asset is tested for impairment and the remaining carrying amount is amortised over its useful life.

Internally generated brands, mastheads, publishing titles, customer lists and items similar in substance are not recognised as intangible assets.

Internally generated goodwill is not recognised as an intangible asset.

Amortisation is provided to write down the intangible assets, on a straight-line basis, to their residual values as follows:

---

| Item              | Depreciation method | Average useful life |
|-------------------|---------------------|---------------------|
| Computer software | Straight-line       | 3 years             |

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The municipality discloses relevant information relating to assets under construction or development, in the notes to the financial statements (see note 6).



# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Accounting Policies

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### 1.7 Financial instruments

A financial instrument is any contract that gives rise to a financial asset of one municipality and a financial liability or a residual interest of another municipality.

The amortised cost of a financial asset or financial liability is the amount at which the financial asset or financial liability is measured at initial recognition minus principal repayments, plus or minus the cumulative amortisation using the effective interest method of any difference between that initial amount and the maturity amount, and minus any reduction (directly or through the use of an allowance account) for impairment or uncollectibility.

A concessionary loan is a loan granted to or received by an municipality on terms that are not market related.

Credit risk is the risk that one party to a financial instrument will cause a financial loss for the other party by failing to discharge an obligation.

Currency risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates.

Derecognition is the removal of a previously recognised financial asset or financial liability from an municipality's statement of financial position.

A derivative is a financial instrument or other contract with all three of the following characteristics:

- Its value changes in response to the change in a specified interest rate, financial instrument price, commodity price, foreign exchange rate, index of prices or rates, credit rating or credit index, or other variable, provided in the case of a non-financial variable that the variable is not specific to a party to the contract (sometimes called the 'underlying').
- It requires no initial net investment or an initial net investment that is smaller than would be required for other types of contracts that would be expected to have a similar response to changes in market factors.
- It is settled at a future date.

The effective interest method is a method of calculating the amortised cost of a financial asset or a financial liability (or group of financial assets or financial liabilities) and of allocating the interest income or interest expense over the relevant period. The effective interest rate is the rate that exactly discounts estimated future cash payments or receipts through the expected life of the financial instrument or, when appropriate, a shorter period to the net carrying amount of the financial asset or financial liability. When calculating the effective interest rate, an municipality shall estimate cash flows considering all contractual terms of the financial instrument (for example, prepayment, call and similar options) but shall not consider future credit losses. The calculation includes all fees and points paid or received between parties to the contract that are an integral part of the effective interest rate (see the Standard of GRAP on Revenue from Exchange Transactions), transaction costs, and all other premiums or discounts. There is a presumption that the cash flows and the expected life of a group of similar financial instruments can be estimated reliably. However, in those rare cases when it is not possible to reliably estimate the cash flows or the expected life of a financial instrument (or group of financial instruments), the municipality shall use the contractual cash flows over the full contractual term of the financial instrument (or group of financial instruments).

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable willing parties in an arm's length transaction.

A financial asset is:

- cash;
- a residual interest of another municipality; or
- a contractual right to:
  - receive cash or another financial asset from another municipality; or
  - exchange financial assets or financial liabilities with another municipality under conditions that are potentially favourable to the municipality.

A financial guarantee contract is a contract that requires the issuer to make specified payments to reimburse the holder for a loss it incurs because a specified debtor fails to make payment when due in accordance with the original or modified terms of a debt instrument.

A financial liability is any liability that is a contractual obligation to:

- deliver cash or another financial asset to another municipality; or
- exchange financial assets or financial liabilities under conditions that are potentially unfavourable to the municipality.

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Accounting Policies

---

### 1.7 Financial instruments (continued)

Interest rate risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates.

Liquidity risk is the risk encountered by an municipality in the event of difficulty in meeting obligations associated with financial liabilities that are settled by delivering cash or another financial asset.

Loan commitment is a firm commitment to provide credit under pre-specified terms and conditions.

Loans payable are financial liabilities, other than short-term payables on normal credit terms.

Market risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market prices. Market risk comprises three types of risk: currency risk, interest rate risk and other price risk.

Other price risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market prices (other than those arising from interest rate risk or currency risk), whether those changes are caused by factors specific to the individual financial instrument or its issuer, or factors affecting all similar financial instruments traded in the market.

A financial asset is past due when a counterparty has failed to make a payment when contractually due.

A residual interest is any contract that manifests an interest in the assets of an municipality after deducting all of its liabilities. A residual interest includes contributions from owners, which may be shown as:

- equity instruments or similar forms of unitised capital;
- a formal designation of a transfer of resources (or a class of such transfers) by the parties to the transaction as forming part of an municipality's net assets, either before the contribution occurs or at the time of the contribution; or
- a formal agreement, in relation to the contribution, establishing or increasing an existing financial interest in the net assets of an municipality.

Transaction costs are incremental costs that are directly attributable to the acquisition, issue or disposal of a financial asset or financial liability. An incremental cost is one that would not have been incurred if the municipality had not acquired, issued or disposed of the financial instrument.

Financial instruments at amortised cost are non-derivative financial assets or non-derivative financial liabilities that have fixed or determinable payments, excluding those instruments that:

- the municipality designates at fair value at initial recognition; or
- are held for trading.

Financial instruments at cost are investments in residual interests that do not have a quoted market price in an active market, and whose fair value cannot be reliably measured.

Financial instruments at fair value comprise financial assets or financial liabilities that are:

- derivatives;
- contingent consideration of an acquirer in a transfer of functions between entities not under common control to which the Standard of GRAP on Transfer of Functions Between Entities Not Under Common Control (GRAP 106) applies
- combined instruments that are designated at fair value;
- instruments held for trading. A financial instrument is held for trading if:
  - it is acquired or incurred principally for the purpose of selling or repurchasing it in the near-term; or
  - on initial recognition it is part of a portfolio of identified financial instruments that are managed together and for which there is evidence of a recent actual pattern of short term profit-taking;
  - non-derivative financial assets or financial liabilities with fixed or determinable payments that are designated at fair value at initial recognition; and
  - financial instruments that do not meet the definition of financial instruments at amortised cost or financial instruments at cost.

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Accounting Policies

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### 1.7 Financial instruments (continued)

#### Classification

The municipality has the following types of financial assets (classes and category) as reflected on the face of the statement of financial position or in the notes thereto:

| Class                                                  | Category                                   |
|--------------------------------------------------------|--------------------------------------------|
| Cash and cash equivalent                               | Financial asset measured at amortised cost |
| Trade and other receivables from exchange transactions | Financial asset measured at amortised cost |

The municipality has the following types of financial liabilities (classes and category) as reflected on the face of the statement of financial position or in the notes thereto:

| Class                                                | Category                                       |
|------------------------------------------------------|------------------------------------------------|
| Trade and other payables from exchange transaction   | Financial liability measured at amortised cost |
| Taxes and transfers payable (non-exchange) - Unspent | Financial liability measured at amortised cost |
| Grant liability                                      | Financial liability measured at amortised cost |
| Finance lease liability                              | Financial liability measured at amortised cost |

The entity classifies financial assets and financial liabilities into the following categories:

- Held to maturity investments.
- Loans and receivables.
- Available for sale financial assets.
- Financial liabilities measured at amortised.

Classification depends on the purpose for which the financial instrument were obtained/ incurred and takes place at initial recognition. Classification is re-assessed on an annual basis, except for derivatives and financial assets designated as at fair value through surplus or deficit, which shall not be classified out of the fair value through surplus or deficit category:

The entity recognises a financial asset or a financial liability in its statement of financial position when the municipality becomes a party to the contractual provision of the instrument.

The municipality classifies financial instruments or their component parts on initial recognition as a financial asset, a financial liability or an equity instrument in accordance with the substance of the contractual arrangement.

Financial instruments are measured initially at fair value except for equity investment for which a fair value is not determinable, which are measured at cost and are classified as available-for sale financial assets.

For financial instruments which are at fair value through surplus or deficit, transaction cost are included in the initial measurement of the instrument.

#### Subsequent measurement of financial assets and financial liabilities

Loans and receivable are subsequently measured at amortised cost, using the effective interest method, less accumulated impairment losses.

Held-to-maturity investment are subsequently measured at amortised cost. Using the effective interest method, less accumulated impairment losses.

Available-for-sale financial assets are subsequently measured at fair value. This equity investment for which a fair value is not determinable, which is measured at cost less accumulated impairment losses.

# Khariap District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Accounting Policies

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### 1.7 Financial instruments (continued)

Gains and losses arising from changes in fair value are recognised in equity until the asset is disposed of or determined to be impaired. Interest on available-for-sale financial assets is calculated using the effective interest method and is recognised as surplus or deficit as part of other income. Dividends or similar distribution received on available-for-sale equity instruments are recognised in surplus or deficit as part of other income when the municipality's right to receive payment is established.

Changes in fair value of available-for-sale financial asset denominated in foreign currency are analysed between translation difference resulting from changes in amortised cost and other changes in carrying amount. Translation difference on monetary items are recognised in surplus or deficit while translation difference on non-monetary items are recognised in equity.

Financial liabilities at amortised cost are subsequently measured at amortised cost, using the effective interest method.

#### Fair value measurement considerations

The fair value of a quoted investment is based on current bid prices. If the market for a financial asset is not active (and for unlisted securities), the municipality establishes fair value by using valuation techniques. These include the use of recent arm's length transaction, reference to other instruments that are substantially the same, discounted cash flow analysis and option pricing models making maximum use of market inputs and relying as little as possible on municipality-specific inputs.

#### Gains and losses

A gain or loss arising from a change in a financial asset or financial liability is recognised as follows:

A gain or loss on a financial asset or financial liability classified as a fair value through surplus or deficit is recognised in surplus or deficit.

A gain or loss on an available-for-sale financial asset is recognised directly in net assets, through the statement of changes in net asset, until the financial asset is derecognised, at which time the cumulative gain or loss previously recognised in net asset is recognised in surplus or deficit: and

For financial assets and financial liabilities carried at amortised cost, a gain or loss is recognised in surplus or deficit when the financial asset or financial liabilities is derecognised or impaired, and through the amortisation process

#### Impairment of financial assets

At each of the reporting period the municipality assess all financial assets, other than those at fair value through surplus or deficit, to determine whether there is objective evidence that a financial asset or group of financial asset has been impaired.

For amounts due to the municipality, significant financial difficulties of the debtor, probability that the debtor will enter bankruptcy and default of payment are all considered indicators of impairment.

In the case of equity securities classified as available-for-sale, a significant or prolonged decline in the fair value of the security below its cost is considered an indicator of impairment. If any such evidence exists for available-for-sale financial assets, the cumulative loss measured as difference between the acquisition cost and current fair value, less any impairment loss on that financial asset previously recognised in surplus or deficit is removed from equity as a reclassification adjustment and recognised in surplus or deficit.

Impairment losses are recognised as surplus or deficit.

Impairment losses are reversed when an increase in the financial asset's recoverable amount can be related objectively to an event occurring after the impairment was recognised, subject to the restriction that the carrying amount of the financial asset at the date that the impairment is reversed shall not exceed what the carrying amount would have been had the impairment not been recognised.

Reversals of impairment losses are recognised as surplus or deficit except for equity investments classified as available-for-sale.

Impairment losses are also not subsequently reversed for available-for-sale equity investments which are held at cost because fair value was not determinable.

# Khariap District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Accounting Policies

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### 1.7 Financial instruments (continued)

Where financial assets are impaired through use of an allowance account, the amount of the loss is recognised in surplus or deficit within operating expenses. When such assets are written off, the write off is made against the relevant allowance account. Subsequent recoveries of amounts previously written off are credited against operating expenses.

#### Receivable from exchange transactions

The carrying amount of the asset is reduced through the use of an allowance account, and the amount of the deficit is recognised as surplus or deficit within operating expenses. When a trade receivable is uncollectible, it is written off against the allowance account for trade receivables. Subsequent recoveries of amounts previously written off are credited against operating expenses in surplus or deficit.

#### Payable from exchange transactions

Trade payables are initially measured at fair value, and are subsequently measured at amortised cost, using the effective interest rate method.

#### Cash and cash equivalents

Cash and cash equivalents comprise cash on hand (including petty cash) and cash with banks (including call deposits). Cash equivalents are short-term highly liquid investments, readily convertible to a known amount of cash, that are held with registered banking institutions with maturities of three months or less and are subject to an insignificant risk of change in value. For the purposes of the cash flow statement, cash and cash equivalents comprise cash on hand on call with banks, net of bank overdrafts. The municipality categorises cash and cash equivalents as financial assets: loan and receivable.

#### Bank overdraft and borrowings

Bank overdrafts and borrowings are initially measured at fair value, and are subsequently measured at amortised cost, using the effective interest rate method. Any difference between the proceeds (net of transaction costs) and the settlement or redemption of borrowings is recognised over the term of the borrowings in accordance with the municipality's accounting policy for borrowing costs.

#### Investments

Investments, which include listed government bonds, unlisted municipal bonds, fixed deposits and short-term deposits invested in registered commercial banks, are categorised as either held-to-maturity where the criteria for that categorisation are met, or as loans and receivables, and are measured at amortised cost. Where investments have been impaired, the carrying value is adjusted by the impairment loss, which is recognised as an expense in the period that the impairment is identified. Impairments are calculated as being the difference between the carrying amount and the present value of the expected future cash flows flowing from the instrument. On disposal of an investment, the difference between the net disposal proceeds and the carrying amount is charged or credited to the Statement of Financial Performance.

#### Held to maturity

These financial assets are initially measured at fair value plus direct transaction costs.

At subsequent reporting dates these are measured at amortised cost using the effective interest rate method, less any impairment loss recognised to reflect irrecoverable amounts. An impairment loss is recognised in surplus or deficit when there is objective evidence that the asset is impaired, and is measured as the difference between the investment's carrying amount and the present value of estimated future cash flows discounted at the effective interest rate computed at initial recognition. Impairment losses are reversed in subsequent periods when an increase in the investment's recoverable amount can be related objectively to an event occurring after the impairment was recognised, subject to the restriction that the carrying amount of the investment at the date the impairment is reversed shall not exceed what the amortised cost would have been had the impairment not been recognised.

Financial assets that the municipality has the positive intention and ability to hold to maturity are classified as held to maturity.

#### Financial liabilities

Financial liabilities are classified according to the substance of contractual agreements entered into.

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### 1.7 Financial instruments (continued)

Trade and other payables are stated at their nominal value. Equity instruments are recorded at the amount received, net of direct issue costs.

Financial liabilities at amortised cost are subsequently measured at amortised cost, using the effective interest method. Financial liabilities consist of trade payables and borrowings. They are categorized as financial liabilities held at amortised cost, and are subsequently measured at amortised cost which is the initial carrying amount, less repayments, plus interest.

Statutory receivables are receivables that arise from legislation, supporting regulations, or similar means, and require settlement by another entity in cash or another financial asset.

Carrying amount is the amount at which an asset is recognised in the statement of financial position.

The cost method is the method used to account for statutory receivables that requires such receivables to be measured at their transaction amount, plus any accrued interest or other charges (where applicable) and, less any accumulated impairment losses and any amounts derecognised.

Nominal interest rate is the interest rate and/or basis specified in legislation, supporting regulations or similar means.

The transaction amount (for purposes of this Standard) for a statutory receivable means the amount specified in, or calculated, levied or charged in accordance with, legislation, supporting regulations, or similar means.

### 1.8 Cash and cash equivalents

Cash comprises cash on hand and demand deposits.

Cash equivalents are short-term, highly liquid investments that are readily convertible to known amounts of cash and which are subject to an insignificant risk of changes in value.

Cash equivalents are held for the purpose of meeting short-term cash commitments rather than for investment or other purposes.

Cash and cash equivalents comprise bank balances, cash on hand, deposits held at call with banks and other short-term highly liquid investments with original maturities of three months or less which are available on demand.

Some equity investments are included in cash equivalents when they are, in substance, cash equivalents.

Bank overdrafts which are repayable on demand forms an integral part of the entity's cash management activities, and as such are included as a component of cash and cash equivalents.

### 1.9 Impairment of cash-generating assets

Cash-generating assets are assets used with the objective of generating a commercial return. Commercial return means that positive cash flows are expected to be significantly higher than the cost of the asset.

Impairment is a loss in the future economic benefits or service potential of an asset, over and above the systematic recognition of the loss of the asset's future economic benefits or service potential through depreciation (amortisation).

Carrying amount is the amount at which an asset is recognised in the statement of financial position after deducting any accumulated depreciation and accumulated impairment losses thereon.

A cash-generating unit is the smallest identifiable group of assets used with the objective of generating a commercial return that generates cash inflows from continuing use that are largely independent of the cash inflows from other assets or groups of assets.

Costs of disposal are incremental costs directly attributable to the disposal of an asset, excluding finance costs and income tax expense.

Depreciation (Amortisation) is the systematic allocation of the depreciable amount of an asset over its useful life.

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### 1.9 Impairment of cash-generating assets (continued)

Fair value less costs to sell is the amount obtainable from the sale of an asset in an arm's length transaction between knowledgeable, willing parties, less the costs of disposal.

Recoverable amount of an asset or a cash-generating unit is the higher its fair value less costs to sell and its value in use.

Useful life is either:

- the period of time over which an asset is expected to be used by the municipality; or
- the number of production or similar units expected to be obtained from the asset by the municipality.

Judgements made by management in applying the criteria to designate assets as cash-generating assets or non-cash-generating assets, are as follows:

### 1.10 Impairment of non-cash-generating assets

Cash-generating assets are assets used with the objective of generating a commercial return. Commercial return means that positive cash flows are expected to be significantly higher than the cost of the asset.

Non-cash-generating assets are assets other than cash-generating assets.

Impairment is a loss in the future economic benefits or service potential of an asset, over and above the systematic recognition of the loss of the asset's future economic benefits or service potential through depreciation (amortisation).

Carrying amount is the amount at which an asset is recognised in the statement of financial position after deducting any accumulated depreciation and accumulated impairment losses thereon.

A cash-generating unit is the smallest identifiable group of assets managed with the objective of generating a commercial return that generates cash inflows from continuing use that are largely independent of the cash inflows from other assets or groups of assets.

Costs of disposal are incremental costs directly attributable to the disposal of an asset, excluding finance costs and income tax expense.

Depreciation (Amortisation) is the systematic allocation of the depreciable amount of an asset over its useful life.

Fair value less costs to sell is the amount obtainable from the sale of an asset in an arm's length transaction between knowledgeable, willing parties, less the costs of disposal.

Recoverable service amount is the higher of a non-cash-generating asset's fair value less costs to sell and its value in use.

Useful life is either:

- the period of time over which an asset is expected to be used by the municipality; or
- the number of production or similar units expected to be obtained from the asset by the municipality.

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### 1.10 Impairment of non-cash-generating assets (continued)

#### Designation

At initial recognition, the municipality designates an asset as non-cash-generating, or an asset or cash-generating unit as cash-generating. The designation is made on the basis of the municipality's objective of using the asset.

The municipality designates an asset or a cash-generating unit as cash-generating when:

- its objective is to use the asset or a cash-generating unit in a manner that generates a commercial return; such that
- the asset or cash-generating unit will generate positive cash flows, from continuing use and its ultimate disposal, that are expected to be significantly higher than the cost of the asset.

The municipality designates an asset as non-cash-generating when its objective is not to use the asset to generate a commercial return but to deliver services.

An asset used with the objective of generating a commercial return and service delivery, is designated either as a cash-generating asset or non-cash-generating asset based on whether the municipality expects to use that asset to generate a commercial return. When it is not clear whether the objective is to use the asset to generate a commercial return, the municipality designates the asset as a non-cash-generating asset and applies this accounting policy, rather than the accounting policy on Impairment of Non-cash-generating assets.

#### Identification

When the carrying amount of a non-cash-generating asset exceeds its recoverable service amount, it is impaired.

The municipality assesses at each reporting date whether there is any indication that a non-cash-generating asset may be impaired. If any such indication exists, the municipality estimates the recoverable service amount of the asset.

Irrespective of whether there is any indication of impairment, the entity also tests a non-cash-generating intangible asset with an indefinite useful life or a non-cash-generating intangible asset not yet available for use for impairment annually by comparing its carrying amount with its recoverable service amount. This impairment test is performed at the same time every year. If an intangible asset was initially recognised during the current reporting period, that intangible asset was tested for impairment before the end of the current reporting period.

#### Value in use

Value in use of non-cash-generating assets is the present value of the non-cash-generating assets remaining service potential.

The present value of the remaining service potential of a non-cash-generating assets is determined using the following approach:

#### Recognition and measurement

If the recoverable service amount of a non-cash-generating asset is less than its carrying amount, the carrying amount of the asset is reduced to its recoverable service amount. This reduction is an impairment loss.

An impairment loss is recognised immediately in surplus or deficit.

Any impairment loss of a revalued non-cash-generating asset is treated as a revaluation decrease.

When the amount estimated for an impairment loss is greater than the carrying amount of the non-cash-generating asset to which it relates, the municipality recognises a liability only to the extent that is a requirement in the Standards of GRAP.

After the recognition of an impairment loss, the depreciation (amortisation) charge for the non-cash-generating asset is adjusted in future periods to allocate the non-cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.



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### 1.10 Impairment of non-cash-generating assets (continued)

#### Reversal of an impairment loss

The municipality assesses at each reporting date whether there is any indication that an impairment loss recognised in prior periods for a non-cash-generating asset may no longer exist or may have decreased. If any such indication exists, the municipality estimates the recoverable service amount of that asset.

An impairment loss recognised in prior periods for a non-cash-generating asset is reversed if there has been a change in the estimates used to determine the asset's recoverable service amount since the last impairment loss was recognised. The carrying amount of the asset is increased to its recoverable service amount. The increase is a reversal of an impairment loss. The increased carrying amount of an asset attributable to a reversal of an impairment loss does not exceed the carrying amount that would have been determined (net of depreciation or amortisation) had no impairment loss been recognised for the asset in prior periods.

A reversal of an impairment loss for a non-cash-generating asset is recognised immediately in surplus or deficit.

Any reversal of an impairment loss of a revalued non-cash-generating asset is treated as a revaluation increase.

After a reversal of an impairment loss is recognised, the depreciation (amortisation) charge for the non-cash-generating asset is adjusted in future periods to allocate the non-cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

#### Redesignation

The redesignation of assets from a cash-generating asset to a non-cash-generating asset or from a non-cash-generating asset to a cash-generating asset only occur when there is clear evidence that such a redesignation is appropriate.

### 1.11 Employee benefits

#### Short-term employee benefits

Short-term employee benefits are employee benefits (other than termination benefits) that are due to be settled within twelve months after the end of the period in which the employees render the related service.

Short-term employee benefits include items such as:

- wages, salaries and social security contributions;
- short-term compensated absences (such as paid annual leave and paid sick leave) where the compensation for the absences is due to be settled within twelve months after the end of the reporting period in which the employees render the related employee service;
- bonus, incentive and performance related payments payable within twelve months after the end of the reporting period in which the employees render the related service; and
- non-monetary benefits (for example, medical care, and free or subsidised goods or services such as housing, cars and cellphones) for current employees.

When an employee has rendered service to the entity during a reporting period, the entity recognises the undiscounted amount of short-term employee benefits expected to be paid in exchange for that service:

- as a liability (accrued expense), after deducting any amount already paid. If the amount already paid exceeds the undiscounted amount of the benefits, the municipality recognises that excess as an asset (prepaid expense) to the extent that the prepayment will lead to, for example, a reduction in future payments or a cash refund; and
- as an expense, unless another Standard requires or permits the inclusion of the benefits in the cost of an asset.

The expected cost of compensated absences is recognised as an expense as the employees render services that increase their entitlement or, in the case of non-accumulating absences, when the absence occurs. The municipality measures the expected cost of accumulating compensated absences as the additional amount that the entity expects to pay as a result of the unused entitlement that has accumulated at the reporting date.

The entity recognises the expected cost of bonus, incentive and performance related payments when the municipality has a present legal or constructive obligation to make such payments as a result of past events and a reliable estimate of the obligation can be made. A present obligation exists when the entity has no realistic alternative but to make the payments.

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## Accounting Policies

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### 1.11 Employee benefits (continued)

#### Post-employment benefits

Post-employment benefits are employee benefits (other than termination benefits) which are payable after the completion of employment.

Post-employment benefit plans are formal or informal arrangements under which an municipality provides post-employment benefits for one or more employees.

Multi-employer plans are defined contribution plans (other than state plans and composite social security programmes) or defined benefit plans (other than state plans) that pool the assets contributed by various entities that are not under common control and use those assets to provide benefits to employees of more than one entity, on the basis that contribution and benefit levels are determined without regard to the identity of the entity that employs the employees concerned.

#### Post-employment benefits: Defined contribution plans

The municipality contribution to the defined contribution funds are established in terms of the rules governing those plans. Contributions are recognised in surplus or deficit in the period in which the service is rendered by the relevant employees unless another standard requires or permits the inclusion of contribution in the cost of an asset. Prepaid contribution are recognised as an asset to the extent that a cash refund or a reduction in future payment is available. Payments to defined contribution retirement benefit plan are charged as an expense as they fall due.

Payments made to industry-managed (or state plans) retirement benefit schemes are dealt with as defined contribution plans where the entity obligation under the schemes is equivalent to those arising in a defined contribution retirement benefit plan.

For defined benefit plans the cost of providing the benefits is determined using the projected credit method.

Actuarial valuations are conducted on an annual basis by independent actuaries separately for each plan.

Consideration is given to any event that could impact the funds up to end of the reporting period where the interim valuation is performed at an earlier date.

Past service costs are recognised immediately to the extent that the benefits are already vested, and are otherwise amortised on a straight line basis over the average period until the amended benefits become vested.

To the extent that, at the beginning of the financial period, any cumulative unrecognised actuarial gain or loss exceeds ten percent of the greater of the present value of the projected benefit obligation and the fair value of the plan assets (the corridor), that portion is recognised in surplus or deficit over the expected average remaining service lives of participating employees.

Actuarial gains or losses within the corridor are not recognised.

Gains or losses on the curtailment or settlement of a defined benefit plan is recognised when the entity is demonstrably committed to curtailment or settlement.

When it is virtually certain that another party will reimburse some or all of the expenditure required to settle a defined benefit obligation, the right to reimbursement is recognised as a separate asset. The asset is measured at fair value. In all other respects, the asset is treated in the same way as plan assets. In surplus or deficit, the expense relating to a defined benefit plan is presented as the net of the amount recognised for a reimbursement.

The amount recognised in the statement of financial position represents the present value of the defined benefit obligation as adjusted for unrecognised actuarial gains and losses and unrecognised past service costs, and reduces by the fair value of plan assets.

Any asset is limited to unrecognised actuarial losses and past service costs, plus the present value of available refunds and reduction in future contributions to the plan.

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## Accounting Policies

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### 1.12 Provisions and contingencies

Provisions are recognised when:

- the municipality has a present obligation as a result of a past event;
- it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation; and
- a reliable estimate can be made of the obligation.

The amount of a provision is the best estimate of the expenditure expected to be required to settle the present obligation at the reporting date.

Where the effect of time value of money is material, the amount of a provision is the present value of the expenditures expected to be required to settle the obligation.

The discount rate is a pre-tax rate that reflects current market assessments of the time value of money and the risks specific to the liability.

Where some or all of the expenditure required to settle a provision is expected to be reimbursed by another party, the reimbursement is recognised when, and only when, it is virtually certain that reimbursement will be received if the municipality settles the obligation. The reimbursement is treated as a separate asset. The amount recognised for the reimbursement does not exceed the amount of the provision.

Provisions are reviewed at each reporting date and adjusted to reflect the current best estimate. Provisions are reversed if it is no longer probable that an outflow of resources embodying economic benefits or service potential will be required, to settle the obligation.

Where discounting is used, the carrying amount of a provision increases in each period to reflect the passage of time. This increase is recognised as an interest expense.

A provision is used only for expenditures for which the provision was originally recognised.

Provisions are not recognised for future operating surplus.

If the municipality has a contract that is onerous, the present obligation (net of recoveries) under the contract is recognised and measured as a provision.

A constructive obligation to restructure arises only when an entity:

- has a detailed formal plan for the restructuring, identifying at least:
  - the activity/operating unit or part of an activity/operating unit concerned;
  - the principal locations affected;
  - the location, function, and approximate number of employees who will be compensated for services being terminated;
  - the expenditures that will be undertaken; and
  - when the plan will be implemented; and
- has raised a valid expectation in those affected that it will carry out the restructuring by starting to implement that plan or announcing its main features to those affected by it.

Contingent assets and contingent liabilities are not recognised. Contingencies are disclosed in note 30.

### 1.13 Commitments

Items are classified as commitments when an entity has committed itself to future transactions that will normally result in the outflow of cash.

Disclosures are required in respect of unrecognised contractual commitments.

Commitments for which disclosure is necessary to achieve a fair presentation should be disclosed in a note to the financial statements, if both the following criteria are met:

- Contracts should be non-cancellable or only cancellable at significant cost (for example, contracts for computer or building maintenance services); and
- Contracts should relate to something other than the routine, steady, state business of the entity – therefore salary commitments relating to employment contracts or social security benefit commitments are excluded.

# Xhariep District Municipality

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## Accounting Policies

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### 1.14 Revenue from exchange transactions

Revenue is the gross inflow of economic benefits or service potential during the reporting period when those inflows result in an increase in net assets, other than increases relating to contributions from owners.

An exchange transaction is one in which the municipality receives assets or services, or has liabilities extinguished, and directly gives approximately equal value (primarily in the form of goods, services or use of assets) to the other party in exchange.

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's length transaction.

#### Measurement

Revenue is measured at the fair value of the consideration received or receivable, net of trade discounts and volume rebates.

The amount of revenue arising on a transaction which is statutory (non-contractual) in nature is usually measured by reference to the relevant legislation, regulation or similar means. The fee structure, tariffs or calculation basis specified in legislation, regulation or similar means is used to determine the amount of revenue that should be recognised. This amount represents the fair value, on initial measurement, of the consideration received or receivable for revenue that arises from a statutory (non-contractual) arrangement (see the accounting policy on Statutory Receivables).

#### Sale of goods

Revenue from the sale of goods is recognised when all the following conditions have been satisfied:

- the municipality has transferred to the purchaser the significant risks and rewards of ownership of the goods;
- the municipality retains neither continuing managerial involvement to the degree usually associated with ownership nor effective control over the goods sold;
- the amount of revenue can be measured reliably;
- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality; and
- the costs incurred or to be incurred in respect of the transaction can be measured reliably.

#### Rendering of services

When the outcome of a transaction involving the rendering of services can be estimated reliably, revenue associated with the transaction is recognised by reference to the stage of completion of the transaction at the reporting date. The outcome of a transaction can be estimated reliably when all the following conditions are satisfied:

- the amount of revenue can be measured reliably;
- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality;
- the stage of completion of the transaction at the reporting date can be measured reliably; and
- the costs incurred for the transaction and the costs to complete the transaction can be measured reliably.

When services are performed by an indeterminate number of acts over a specified time frame, revenue is recognised on a straight-line basis over the specified time frame unless there is evidence that some other method better represents the stage of completion. When a specific act is much more significant than any other acts, the recognition of revenue is postponed until the significant act is executed.

When the outcome of the transaction involving the rendering of services cannot be estimated reliably, revenue is recognised only to the extent of the expenses recognised that are recoverable.

Service revenue is recognised by reference to the stage of completion of the transaction at the reporting date. Stage of completion is determined by services performed to date as a percentage of total services to be performed.

# **Xhariep District Municipality**

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## **Accounting Policies**

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### **1.14 Revenue from exchange transactions (continued)**

#### **Interest, royalties and dividends**

Revenue arising from the use by others of entity assets yielding interest, royalties and dividends or similar distributions is recognised when:

- It is probable that the economic benefits or service potential associated with the transaction will flow to the municipality, and
- The amount of the revenue can be measured reliably.

Interest is recognised, in the surplus or deficit using the effective interest rate method.

Royalties are recognised as they are earned in accordance with the substance of the relevant agreements.

Service fees included in the price of the product are recognised as revenue over the period during which the service is performed.

# Xhariep District Municipality

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## Accounting Policies

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### 1.15 Revenue from non-exchange transactions

Non-exchange transactions are defined as transactions where the entity receives value from another entity without directly giving approximately equal value in exchange.

Revenue is the gross inflow of economic benefits or service potential during the reporting period when those inflows result in an increase in net assets, other than increases relating to contributions from owners.

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's length transaction

#### Measurement

Receivables that arise from statutory (non-contractual) arrangements are initially measured in accordance with this accounting policy, as well as the accounting policy on Statutory Receivables. The entity applies the accounting policy on Statutory Receivables for the subsequent measurement, derecognition, presentation and disclosure of statutory receivables.

Revenue is measured at the fair value of the consideration received or receivable, net of trade discounts and volume rebates.

#### Rates, including collection charges and penalties interest

Revenue from rates, including collection charges and penalty interest, is recognised when:

- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality.
- the amount of the revenue can be measured reliably; and
- there has been compliance with the relevant legal requirements.

Changes to property values during a reporting period are valued by a suitably qualified valuator and adjustments are made to rates revenue, based on a time proportion basis. Adjustments to rates revenue already recognised are processed or additional rates revenue is recognised.

#### Government grants

Government grants are recognised as revenue when:

- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality,
- the amount of the revenue can be measured reliably, and
- to the extent that there has been compliance with any restrictions associated with the grant.

Revenue received from conditional grants, donations and funding are recognised as revenue to the extent that the municipality has complied with any criteria, conditions or obligation embodied in the agreement. To the extent that the criteria, conditions or obligation have not met, a liability is recognised

The municipality assesses the degree of certainty attached to the flow of future economic benefits or service potential on the basis of the available evidence. Certain grants payable by one level of government to another are subject to the availability of funds. Revenue from these grants is only recognised when it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality. An announcement at the beginning of a financial year that grants may be available for qualifying entities in accordance with an agreed programme may not be sufficient evidence of the probability of the flow. Revenue is then only recognised once evidence of the probability of the flow becomes available.

Restrictions on government grants may result in such revenue being recognised on a time proportion basis. Where there is no restriction on the period, such revenue is recognised on receipt or when the Act becomes effective, whichever is earlier.

When government remit grants on a re-imbursement basis, revenue is recognised when the qualifying expense has been incurred and to the extent that any other restrictions have been complied with.

#### Other grants and donations

# Xhariep District Municipality

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## Accounting Policies

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### 1.15 Revenue from non-exchange transactions (continued)

Other grants and donations are recognised as revenue when:

- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality.
- the amount of the revenue can be measured reliably; and
- to the extent that there has been compliance with any restrictions associated with the grant.

If goods in-kind are received without conditions attached, revenue is recognised immediately. If conditions are attached, a liability is recognised, which is reduced and revenue recognised as the conditions are satisfied.

### 1.16 Investment income

Investment income is recognised on a time-proportion basis using the effective interest method.

### 1.17 Borrowing costs

Borrowing costs are interest and other expenses incurred by an entity in connection with the borrowing of funds.

Borrowing costs are recognised as an expense in the period in which they are incurred.

### 1.18 Comparative figures

Where necessary, comparative figures have been reclassified to conform to changes in presentation in the current year.

### 1.19 Unauthorised expenditure

Unauthorised expenditure means:

- overspending of a vote or a main division within a vote; and
- expenditure not in accordance with the purpose of a vote or, in the case of a main division, not in accordance with the purpose of the main division.

All expenditure relating to unauthorised expenditure is recognised as an expense in the statement of financial performance in the year that the expenditure was incurred. The expenditure is classified in accordance with the nature of the expense and where recovered, it is subsequently accounted for as revenue in the statement of financial performance. Detailed disclosure were in the notes to the financial statement as required by the MFMA.

### 1.20 Fruitless and wasteful expenditure

Fruitless expenditure means expenditure which was made in vain and would have been avoided had reasonable care been exercised.

All expenditure relating to unauthorised expenditure is recognised as an expense in the statement of financial performance in the year that the expenditure was incurred. The expenditure is classified in accordance with the nature of the expense and where recovered, it is subsequently accounted for as revenue in the statement of financial performance. Detailed disclosure were in the notes to the financial statement as required by the MFMA. Additional text.

### 1.21 Irregular expenditure

Irregular expenditure is expenditure that is contrary to the Municipal Finance Management Act (Act No.56 of 2003), the Municipal Systems Act (Act No.32 of 2000), and the Public Office Bearers Act (Act No. 20 of 1998) or is in contravention of the economic entity's supply chain management policy.

Irregular expenditure is accounted for in line with all relating requirements, including, but not limited to, ruling Legislation, Regulations, Frameworks, Circulars, Instruction Notes, Practice Notes, Guidelines etc (as applicable).

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### 1.21 Irregular expenditure (continued)

Irregular expenditure that was incurred and identified during the current financial and which was condoned before year end and/or before finalisation of the financial statements must also be recorded appropriately in the irregular expenditure register. In such an instance, no further action is also required with the exception of updating the note to the financial statements.

Irregular expenditure that was incurred and identified during the current financial year and for which condonement is being awaited at year end must be recorded in the irregular expenditure register. No further action is required with the exception of updating the note to the financial statements.

Where irregular expenditure was incurred in the previous financial year and is only condoned in the following financial year, the register and the disclosure note to the financial statements must be updated with the amount condoned.

Irregular expenditure that was incurred and identified during the current financial year and which was not condoned by the National Treasury or the relevant authority must be recorded appropriately in the irregular expenditure register. If liability for the irregular expenditure can be attributed to a person, a debt account must be created if such a person is liable in law. Immediate steps must thereafter be taken to recover the amount from the person concerned. If recovery is not possible, the accounting officer or accounting authority may write off the amount as debt impairment and disclose such in the relevant note to the financial statements. The irregular expenditure register must also be updated accordingly. If the irregular expenditure has not been condoned and no person is liable in law, the expenditure related thereto must remain against the relevant programme/expenditure item, be disclosed as such in the note to the financial statements and updated accordingly in the irregular expenditure register.

Irregular expenditure is expenditure that is contrary to the Municipal Finance Management Act (Act No.56 of 2003), the Municipal Systems Act (Act No.32 of 2000), and the Public Office Bearers Act (Act No. 20 of 1998) or is in contravention of the economic municipality's supply chain management policy. Irregular expenditure excludes unauthorised expenditure. Irregular expenditure is accounted for as expenditure in the Statement of Financial Performance and where recovered, it is subsequently accounted for as revenue in the Statement of Financial Performance. Detailed disclosure were made in the notes to the financial statement as required by the MFMA.

### 1.22 Segment information

A segment is an activity of an entity:

- that generates economic benefits or service potential (including economic benefits or service potential relating to transactions between activities of the same entity);
- whose results are regularly reviewed by management to make decisions about resources to be allocated to that activity and in assessing its performance; and
- for which separate financial information is available.

Reportable segments are the actual segments which are reported on in the segment report. They are the segments identified above or alternatively an aggregation of two or more of those segments where the aggregation criteria are met.

### 1.23 Budget information

Municipality are typically subject to budgetary limits in the form of appropriations or budget authorisations (or equivalent), which is given effect through authorising legislation, appropriation or similar.

General purpose financial reporting by municipality shall provide information on whether resources were obtained and used in accordance with the legally adopted budget.

The approved budget is prepared on a accrual basis and presented by functional classification linked to performance outcome objectives.

The approved budget covers the fiscal period from 7/1/2022 to 6/30/2023.

The budget for the economic entity includes all the entities approved budgets under its control.

The annual financial statements and the budget are on the same basis of accounting therefore a comparison with the budgeted amounts for the reporting period have been included in the Statement of comparison of budget and actual amounts.

The Statement of comparative and actual information has been included in the annual financial statements as the recommended disclosure when the annual financial statements and the budget are on the same basis of accounting as determined by National Treasury.



# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Accounting Policies

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### 1.24 Related parties

A related party is a person or an entity with the ability to control or jointly control the other party, or exercise significant influence over the other party, or vice versa, or an entity that is subject to common control, or joint control.

Control is the power to govern the financial and operating policies of an entity so as to obtain benefits from its activities.

Related party transaction is a transfer of resources, services or obligations between the reporting entity and a related party, regardless of whether a price is charged.

Significant influence is the power to participate in the financial and operating policy decisions of an entity, but is not control over those policies.

Management are those persons responsible for planning, directing and controlling the activities of the municipality, including those charged with the governance of the municipality in accordance with legislation, in instances where they are required to perform such functions.

Close members of the family of a person are those family members who may be expected to influence, or be influenced by that person in their dealings with the municipality.

Only transaction with related parties not at arm's length or not in ordinary course of business are disclosed.

The municipality is exempt from disclosure requirements in relation to related party transactions if that transaction occurs within normal supplier and/or client/recipient relationships on terms and conditions no more or less favourable than those which it is reasonable to expect the municipality to have adopted if dealing with that individual entity or person in the same circumstances and terms and conditions are within the normal operating parameters established by that reporting entity's legal mandate.

Where the municipality is exempt from the disclosures in accordance with the above, the municipality discloses narrative information about the nature of the transactions and the related outstanding balances, to enable users of the entity's financial statements to understand the effect of related party transactions on its annual financial statements.

### 1.25 Events after reporting date

Events after reporting date are those events, both favourable and unfavourable, that occur between the reporting date and the date when the financial statements are authorised for issue. Two types of events can be identified:

- those that provide evidence of conditions that existed at the reporting date (adjusting events after the reporting date); and
- those that are indicative of conditions that arose after the reporting date (non-adjusting events after the reporting date).

The entity will adjust the amount recognised in the financial statements to reflect adjusting events after the reporting date once the event occurred.

The entity will disclose the nature of the event and an estimate of its financial effect or a statement that such estimate cannot be made in respect of all material non-adjusting events, where non-disclosure could influence the economic decisions of users taken on the basis of the financial statements.

### 1.26 Use of Estimates

The preparation of annual financial statement in conformity with Standards of GRAP required the use of certain critical accounting estimates. It also requires management to exercise its judgement in the process of applying the municipality the municipality's accounting policies. The areas involved a higher degree of judgement or complexity, or areas where assumptions and estimates are significant to the annual financial statement are disclosed in the relevant sections of the annual financial statements. Although these estimates are based on management's best knowledge of current events and action they may undertake in the future, actual result ultimately may differ from those estimates.

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Accounting Policies

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### 1.27 Expenditure

Expenses are decreases in economic benefits or service potential during the reporting period in the form of outflows or consumption of assets or incurrence of liabilities that result in decreases in net assets.

An expense is recognised in the municipality's Statement of Financial Performance when, and only when, the following criteria are satisfied:

The cost or value may involve estimation. Where an item possesses the essential characteristics of an expense but fails to meet the criteria for recognition it is disclosed in the note; and All expenditure has been dealt with in terms of the above definition and recognition criteria.

Where an outflow of economic benefits does not result in future benefits, it is disclosed as fruitless and wasteful expenditure. The point at which an expense is recognised is dependent on the nature of the transaction or other event that gives rise to the expense. Where future economic benefits are consumed immediately or soon after acquisition, for example, repairs and maintenance expenditure, bulk purchases and general expenses, the expense is recognised in the reporting period in which the acquisition of the future economic benefit occurs. Where future economic benefits are expected to be consumed over several reporting periods e.g. non-current assets, expenses (depreciation) is allocated systematically to the reporting period during which the future economic benefits are expected to be consumed; where expenditure produces no future economic benefits e.g. fines paid, an expense is recognised immediately; and where a liability is incurred without the recognition of an asset an expense is recognised simultaneously with the recognition of the liability.

Generally, expenses are accounted for on an accrual basis at fair value. Under the accrual basis of accounting expenses are recognised when incurred usually when goods are received or services are consumed. This may not be when the goods or services are actually paid for. Fair value is the amount for which an asset could be exchanged or a liability settled between knowledgeable willing parties in an arm's length transaction.

Major expenses include:

Write downs of inventory and decreases in fair values of financial instruments classified as held at fair value.

Losses on the disposal of non-current assets are reported separately from expenses in the Statement of Financial Performance.

Repairs and maintenance - inclusive of repairs and maintenance to buildings, motor vehicles;

Contracted services – included are debt collection costs, data cleansing costs, service level agreement costs, property valuation roll and asset register verification costs, software support costs and security services costs.

Transfers and grants which relate to expenditure pertaining to free basic services; and

General expenses which constitute several expense items which are not individually significant.

Employee cost - relating to cost associated with employee contracts.

Depreciation - Cost associated with the amortisation of property, plant and equipment..

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Notes to the Annual Financial Statements

| Figures in Rand | 2023 | 2022 |
|-----------------|------|------|
|-----------------|------|------|

### 2. Cash and cash equivalents

Cash and cash equivalents consist of:

|                     |                |                |
|---------------------|----------------|----------------|
| Cash on hand        | 44             | 44             |
| Bank balances       | 155,490        | 116,689        |
| Short-term deposits | 238,650        | 109,326        |
|                     | <b>394,184</b> | <b>226,059</b> |

### Cash and cash equivalents pledged as collateral

None of the cash has been pledged as security.

### The municipality had the following bank accounts

| Account number / description                  | Bank statement balances |                |                  | Cash book balances |                |                  |
|-----------------------------------------------|-------------------------|----------------|------------------|--------------------|----------------|------------------|
|                                               | June 30, 2023           | June 30, 2022  | June 30, 2021    | June 30, 2023      | June 30, 2022  | June 30, 2021    |
| ABSA - Cheque Account - 4053628182            | 155,489                 | 116,689        | 1,105,956        | 155,489            | 116,689        | 1,105,956        |
| ABSA - Call Account - 9309672913              | 6,594                   | 6,352          | 1,444,058        | 6,594              | 6,352          | 1,444,058        |
| ABSA - Invest Tracker - 9358190966            | 125,998                 | 3,427          | 4,683,367        | 125,998            | 3,427          | 4,683,367        |
| Nedbank - Call Deposit - 03/7662022528/000016 | 105,978                 | 99,548         | 96,051           | 105,978            | 99,548         | 96,051           |
| <b>Total</b>                                  | <b>394,059</b>          | <b>226,016</b> | <b>7,329,432</b> | <b>394,059</b>     | <b>226,016</b> | <b>7,329,432</b> |

### 3. Trade and Other receivables

#### Gross balances

|                  |                   |                   |
|------------------|-------------------|-------------------|
| Trade Debtors    | 7,192,229         | 8,539,376         |
| Prepaid expenses | 2,047,944         | 2,088,151         |
| Other debtors    | 1,945,206         | 863,081           |
|                  | <b>11,185,379</b> | <b>11,490,608</b> |

#### Less: Allowance for impairment

|               |                    |                    |
|---------------|--------------------|--------------------|
| Trade Debtors | (6,868,417)        | (7,215,470)        |
| Other debtors | (839,920)          | (839,920)          |
|               | <b>(7,708,337)</b> | <b>(8,055,390)</b> |

#### Net balance

|                  |                  |                  |
|------------------|------------------|------------------|
| Trade Debtors    | 323,812          | 1,323,906        |
| Prepaid expenses | 2,047,944        | 2,088,151        |
| Other debtors    | 1,105,286        | 23,161           |
|                  | <b>3,477,042</b> | <b>3,435,218</b> |

# Xhariep District Municipality

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Annual Financial Statements for the year ended June 30, 2023

## Notes to the Annual Financial Statements

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|------------------------------------------------------|------------------|------------------|
| <b>3. Trade and Other receivables (continued)</b>    |                  |                  |
| <b>Other (specify)</b>                               |                  |                  |
| Current (0 -30 days)                                 | 2,935,630        | 806,791          |
| 31 - 60 days                                         | -                | 76,686           |
| 61 - 90 days                                         | 300              | 33,521           |
| 91 - 120 days                                        | -                | 40,947           |
| 121 - 365 days                                       | -                | 144,101          |
| > 365 days                                           | 4,256,299        | 7,437,330        |
|                                                      | <b>7,192,229</b> | <b>8,539,376</b> |
| <b>Summary of debtors by customer classification</b> |                  |                  |
| <b>Industrial/ commercial</b>                        |                  |                  |
| Current (0 -30 days)                                 | -                | -                |
| 31 - 60 days                                         | -                | -                |
| 61 - 90 days                                         | 300              | -                |
| 121 - 365 days                                       | -                | -                |
| > 365 days                                           | 240,000          | 240,000          |
|                                                      | 240,300          | 240,000          |
| Less: Allowance for impairment                       | (240,000)        | (240,000)        |
|                                                      | <b>300</b>       | <b>-</b>         |
| <b>National and provincial government</b>            |                  |                  |
| Current (0 -30 days)                                 | 2,935,630        | 806,791          |
| 31 - 60 days                                         | -                | 76,686           |
| 61 - 90 days                                         | -                | 33,521           |
| 91 - 120 days                                        | -                | 40,947           |
| 121 - 365 days                                       | -                | 144,101          |
| > 365 days                                           | 4,016,299        | 7,197,329        |
|                                                      | 6,951,929        | 8,299,375        |
| Less: Allowance for impairment                       | (6,628,417)      | (6,975,469)      |
|                                                      | <b>323,512</b>   | <b>1,323,906</b> |
| <b>Total</b>                                         |                  |                  |
| Current (0 -30 days)                                 | 2,935,630        | 806,791          |
| 31 - 60 days                                         | -                | 76,686           |
| 61 - 90 days                                         | 300              | 33,521           |
| 91 - 120 days                                        | -                | 40,947           |
| 121 - 365 days                                       | -                | 144,101          |
| > 365 days                                           | 4,256,299        | 7,437,330        |
|                                                      | 7,192,229        | 8,539,376        |
| Less: Allowance for impairment                       | (6,868,417)      | (7,215,470)      |
|                                                      | <b>323,812</b>   | <b>1,323,906</b> |
| <b>Total debtor past due but not impaired</b>        |                  |                  |
| Current (0 -30 days)                                 | -                | 13,154           |
| 31 - 60 days                                         | -                | -                |
| 61 - 90 days                                         | 300              | -                |
| 121 - 365 days                                       | -                | -                |
| > 365 days                                           | -                | 78,190           |
|                                                      | <b>300</b>       | <b>91,344</b>    |

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Notes to the Annual Financial Statements

| Figures in Rand | 2023 | 2022 |
|-----------------|------|------|
|-----------------|------|------|

### 3. Trade and Other receivables (continued)

#### Reconciliation of allowance for impairment

|                                  |                    |                    |
|----------------------------------|--------------------|--------------------|
| Balance at beginning of the year | (8,055,390)        | (2,658,406)        |
| Contributions to allowance       | 347,053            | (5,396,984)        |
|                                  | <b>(7,708,337)</b> | <b>(8,055,390)</b> |

#### Trade debtors pledged as security

None of the debtors were pledged as security during the current year.

### 4. VAT receivable

|     |           |           |
|-----|-----------|-----------|
| VAT | 2,392,080 | 2,682,789 |
|-----|-----------|-----------|

VAT is a statutory receivable. The municipality pays Value Added Tax (VAT) to South African Revenue Service on a payment basis in accordance with section 15(2)(a) of the Value-Added Tax Act (Act No 89 of 1991), however the municipality accounts for VAT on an accrual basis.

## Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

### Notes to the Annual Financial Statements

Figures in Rand

#### 5. Property, plant and equipment

|                                | 2023                |                                                                 |                  | 2022                |                                                                 |                   |
|--------------------------------|---------------------|-----------------------------------------------------------------|------------------|---------------------|-----------------------------------------------------------------|-------------------|
|                                | Cost /<br>Valuation | Accumulated<br>depreciation<br>and<br>accumulated<br>impairment | Carrying value   | Cost /<br>Valuation | Accumulated<br>depreciation<br>and<br>accumulated<br>impairment | Carrying value    |
| Buildings                      | 16,788,895          | (9,815,759)                                                     | 6,973,136        | 16,788,895          | (9,256,129)                                                     | 7,532,766         |
| Plant and machinery            | 2,732,528           | (2,732,508)                                                     | 20               | 2,732,528           | (2,688,809)                                                     | 43,719            |
| Furniture and Office Equipment | 5,124,647           | (4,762,389)                                                     | 362,258          | 5,106,637           | (4,641,152)                                                     | 465,485           |
| Motor vehicles                 | 1,986,687           | (818,604)                                                       | 1,168,083        | 2,129,662           | (1,089,634)                                                     | 1,040,028         |
| IT equipment                   | 2,991,042           | (2,035,459)                                                     | 955,583          | 2,786,958           | (1,822,930)                                                     | 964,028           |
| <b>Total</b>                   | <b>29,623,799</b>   | <b>(20,164,719)</b>                                             | <b>9,459,080</b> | <b>29,544,680</b>   | <b>(19,498,654)</b>                                             | <b>10,046,026</b> |

#### Reconciliation of property, plant and equipment - 2023

|                                | Opening<br>balance | Additions      | Disposals        | Depreciation       | Impairment<br>loss | Total            |
|--------------------------------|--------------------|----------------|------------------|--------------------|--------------------|------------------|
| Buildings                      | 7,532,766          | -              | -                | (559,630)          | -                  | 6,973,136        |
| Plant and machinery            | 43,719             | -              | -                | (43,699)           | -                  | 20               |
| Furniture and Office Equipment | 465,485            | 18,011         | -                | (107,346)          | (13,892)           | 362,258          |
| Motor vehicles                 | 1,040,028          | 638,171        | (250,791)        | (259,325)          | -                  | 1,168,083        |
| IT equipment                   | 964,028            | 204,084        | -                | (201,354)          | (11,175)           | 955,583          |
| <b>Total</b>                   | <b>10,046,026</b>  | <b>860,266</b> | <b>(250,791)</b> | <b>(1,171,354)</b> | <b>(25,067)</b>    | <b>9,459,080</b> |

## Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

### Notes to the Annual Financial Statements

Figures in Rand

#### 5. Property, plant and equipment (continued)

##### Reconciliation of property, plant and equipment - 2022

|                                | Opening<br>balance | Additions        | Depreciation       | Impairment<br>loss | Total             |
|--------------------------------|--------------------|------------------|--------------------|--------------------|-------------------|
| Buildings                      | 8,091,496          | -                | (558,730)          | -                  | 7,532,766         |
| Plant and machinery            | 174,193            | -                | (130,474)          | -                  | 43,719            |
| Furniture and Office Equipment | 678,394            | 9,413            | (216,914)          | (5,408)            | 465,485           |
| Motor vehicles                 | 670,319            | 613,366          | (243,657)          | -                  | 1,040,028         |
| IT equipment                   | 784,787            | 388,945          | (205,648)          | (4,056)            | 964,028           |
|                                | <b>10,399,189</b>  | <b>1,011,724</b> | <b>(1,355,423)</b> | <b>(9,464)</b>     | <b>10,046,026</b> |

##### Pledged as security

There are no assets pledged as security:

##### Expenditure incurred to repair and maintain property, plant and equipment

##### Expenditure incurred to repair and maintain property, plant and equipment included in Statement of Financial Performance

|                  |         |         |
|------------------|---------|---------|
| General expenses | 147,245 | 348,184 |
|------------------|---------|---------|

##### Change in estimate

Various movable assets and infrastructure assets with original remaining useful lives varying between 1-30 years have been revised in the beginning of the period to reflect a new depreciable amount and the actual pattern of service potential derived from these assets

A register containing the information required by section 63 of the Municipal Finance Management Act is available for inspection at the registered office of the municipality.

## Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

### Notes to the Annual Financial Statements

Figures in Rand

#### 6. Intangible assets

|                   | 2023                |                                                                 |                | 2022                |                                                                 |                |
|-------------------|---------------------|-----------------------------------------------------------------|----------------|---------------------|-----------------------------------------------------------------|----------------|
|                   | Cost /<br>Valuation | Accumulated<br>amortisation<br>and<br>accumulated<br>impairment | Carrying value | Cost /<br>Valuation | Accumulated<br>amortisation<br>and<br>accumulated<br>impairment | Carrying value |
| Computer Software | 2,440,568           | (2,438,231)                                                     | 2,337          | 2,437,062           | (2,028,867)                                                     | 408,195        |

#### Reconciliation of intangible assets - 2023

|                   | Opening<br>balance | Additions | Amortisation | Total |
|-------------------|--------------------|-----------|--------------|-------|
| Computer Software | 408,195            | 3,506     | (409,364)    | 2,337 |

#### Reconciliation of intangible assets - 2022

|                   | Opening<br>balance | Amortisation | Total   |
|-------------------|--------------------|--------------|---------|
| Computer software | 816,390            | (408,195)    | 408,195 |



# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Notes to the Annual Financial Statements

| Figures in Rand                               | 2023              | 2022              |
|-----------------------------------------------|-------------------|-------------------|
| <b>7. Payables from exchange transactions</b> |                   |                   |
| Trade payables                                | 6,619,468         | 10,565,556        |
| COIDA                                         | 3,973,306         | 3,314,834         |
| Auditor General South Africa                  | 437,480           | 1,302,159         |
| Sundry Creditors                              | 340,943           | 259,121           |
| Bonus Accrual                                 | 995,283           | 1,090,628         |
| Leave pay Accrual                             | 4,036,754         | 4,492,153         |
| Third party payables                          | 1,878,096         | 1,847,724         |
|                                               | <b>18,281,330</b> | <b>22,872,175</b> |

## 8. Payables from non-exchange transactions

|                                         |         |         |
|-----------------------------------------|---------|---------|
| Payables from non-exchange transactions | 835,186 | 835,186 |
|-----------------------------------------|---------|---------|

Below is the details of the unspent grants payable: which is payable:

Mangaung Metro Motheo grant of R 711 416

COGTA - Provincial Infrastructure Grant (PIG) of R87 689.80

Thetha Grant of R 36 080

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Notes to the Annual Financial Statements

| Figures in Rand | 2023 | 2022 |
|-----------------|------|------|
|-----------------|------|------|

### 9. Employee benefit obligations

#### Defined benefit plan

The long service award liability arises from Xhariep District Municipality being a party to the collective agreement on condition of service for the Free State Division of SALGA. This agreement is effective from 1 July 2010.

Xhariep District Municipality has a policy to provide long service awards to employees who have been in service of the municipality for a certain period of time. The municipality offers bonuses for every 5 years of completed service from 5 years to 45 years.

The long service awards plan is a defined benefit plan. At period end 59 employees were eligible for the long service bonuses.

The Long Service Award valuation was conducted as at 30 June 2023.

The current service cost for the year is estimated to be R267 4159 (30 June 2022: R293 539) whereas the interest cost for the ensuring year is estimated to be R332 808 (30 June 2022: R238 033 ).

#### Reconciliation of unfunded obligation

##### Carrying value

|                                                                         |                    |                    |
|-------------------------------------------------------------------------|--------------------|--------------------|
| Present value of the defined benefit obligation-wholly unfunded         | 2,695,035          | 2,656,923          |
| Present value of the defined benefit obligation-partly or wholly funded | 267,415            | 293,539            |
| Fair value of plan assets                                               | (140,415)          | (201,700)          |
| Fair value of reimbursement rights                                      | 332,808            | 238,033            |
| Other [provide details]                                                 | (420,877)          | (291,760)          |
|                                                                         | <b>2,733,966</b>   | <b>2,695,035</b>   |
| Non-current liabilities                                                 | (2,553,804)        | (2,476,809)        |
| Current liabilities                                                     | (180,162)          | (218,226)          |
|                                                                         | <b>(2,733,966)</b> | <b>(2,695,035)</b> |

The expected value of each employee's long service awards is projected to the next interval by allowing for future salary growth.

Long service benefits are awarded in the form of leave days and a percentage of salary. The average leave has been converted into a percentage of the employee's annual salary. The conversion is based on a 250 working days year per year and therefore the benefits awarded can be expressed as follows:

#### Changes in the present value of the defined benefit obligation are as follows:

|                                                                  |                  |                  |
|------------------------------------------------------------------|------------------|------------------|
| Opening balance                                                  | 1,281,264        | 1,243,152        |
| Net expense recognised in the statement of financial performance | 28,682           | 38,112           |
|                                                                  | <b>1,309,946</b> | <b>1,281,264</b> |

#### Net expense recognised in the statement of financial performance

|                          |               |               |
|--------------------------|---------------|---------------|
| Current service cost     | 267,415       | 293,539       |
| Interest cost            | 332,808       | 238,033       |
| Actuarial (gains) losses | (431,126)     | (291,760)     |
| Settlement               | (140,415)     | (201,700)     |
|                          | <b>28,682</b> | <b>38,112</b> |

#### Key assumptions used

Assumptions used at the reporting date:

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Notes to the Annual Financial Statements

| Figures in Rand                                    | 2023    | 2022    |
|----------------------------------------------------|---------|---------|
| <b>9. Employee benefit obligations (continued)</b> |         |         |
| Discount rates used                                | 13.20 % | 12.07 % |
| Medical cost trend rates                           | 7.73 %  | 7.63 %  |
| Expected increase in salaries                      | 8.73 %  | 8.63 %  |
| Expected pension increases                         | 4.11 %  | 3.17 %  |

### Discount rate assumption

The discount rate reflects the estimated timing of benefit payments.

The discount rate reflects the estimated timing of benefit payments. In practice, an Entity often achieves this by applying a single weighted average discount rate that reflects the estimated timing and amount of benefit payments and the currency in which the benefits are to be paid.

The discount rate that reflects the time value of money is best approximated by reference to market yields at the reporting date on government bonds. We have used the nominal yield curve for zero-coupon SA Government bonds with an average duration between 10 and 15 years as at 30 June 2023. The resultant discount rate was 12.07%. The source is the Johannesburg Stock Exchange through IRESS data services.

### Future inflation assumption

The general inflation assumption is used to estimate the base rate for determining the rate at which the future subsidies will increase.

We have estimated the market's pricing of inflation by comparing the yields on zero-coupon index linked government bonds and zero-coupon government bonds both of an average of 10 to 15 year duration consistent with the duration of the liabilities. The implied inflation assumption is therefore 7.73% per annum for future inflation. The source of the data is the Johannesburg Stock Exchange through IRESS data service.

### Future salary inflation assumption

The general inflation assumption is used to estimate the base rate for determining the rate at which the future salaries will increase.

We assumed that salary inflation will exceed general inflation by 1.0% per annum. Therefore, we have used a salary inflation assumption of 8.73% per annum.

Even though the actual values used for the discount rate and the expected increase in salary inflation are important, the "gap" between the two assumptions is more important. This "gap" is referred to as the net discount rate. The net discount rate is 4.11% per annum (derived from a discount rate of 13.20% and the expected salary inflation rate of 8.73%).

The implied net discount rate was 3.17% at the previous valuation.

### Net discount rate

Even though the actual values used for the discount rate and the expected increase in salary inflation are important, the "gap" between the two assumptions is more important. This "gap" is referred to as the net discount rate. The net discount rate is 3.17% per annum (derived from a discount rate of 12.07% and the expected salary inflation rate of 8.63%).

The implied net discount rate was 2.11% at the previous valuation.

### Demographic valuation assumptions

We have retained the demographic assumptions used in the previous year's valuation.

### Pre-retirement mortality

We have assumed that the pre-retirement mortality will be in line with the SA85-90 table, which is a table reflecting mortality experience in South Africa. This assumption is consistent with that of the previous valuation.

### Withdrawal rates

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Notes to the Annual Financial Statements

| Figures in Rand | 2023 | 2022 |
|-----------------|------|------|
|-----------------|------|------|

### 9. Employee benefit obligations (continued)

The table below used reflect the rates of withdrawal used to value the liabilities for both males and females:

#### Other assumptions

Assumed healthcare cost trends rates have a significant effect on the amounts recognised in surplus or deficit. A one percentage point change in assumed healthcare cost trends rates would have the following effects:

|                                                               | One<br>percentage<br>point increase | One<br>percentage<br>point<br>decrease |
|---------------------------------------------------------------|-------------------------------------|----------------------------------------|
| Effect on the aggregate of the service cost and interest cost | 3,145,190                           | 2,407,287                              |
| Effect on defined benefit obligation                          | 2,403,271                           | 3,134,893                              |

Amounts for the current and previous four years are as follows:

|                            | 2023      | 2022      | 2021      | 2020      | 2019      |
|----------------------------|-----------|-----------|-----------|-----------|-----------|
| Defined benefit obligation | 2,733,966 | 2,695,035 | 2,656,923 | 2,076,529 | 2,032,277 |

### 10. Unspent conditional grants and receipts

Unspent conditional grants and receipts comprises of:

#### Unspent conditional grants and receipts

|                                        |           |          |
|----------------------------------------|-----------|----------|
| Rural Roads Asset Management Systems   | 41        | -        |
| Financial Management Grant (FMG)       | -         | -        |
| Expanded Public Works Programme (EPWP) | -         | -        |
|                                        | <b>41</b> | <b>-</b> |

#### Movement during the year

|                                    |             |             |
|------------------------------------|-------------|-------------|
| Additions during the year          | 6,284,960   | 4,990,000   |
| Income recognition during the year | (6,284,919) | (4,990,000) |
|                                    | <b>41</b>   | <b>-</b>    |

The nature and extent of government grants recognised in the annual financial statements and an indication of other forms of government assistance from which the municipality has directly benefited; and

Unfulfilled conditions and other contingencies attaching to government assistance that has been recognised.

See note 18 for reconciliation of grants from National/Provincial Government.

These amounts are invested in a ring-fenced investment until utilised.

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Notes to the Annual Financial Statements

| Figures in Rand                                    | 2023              | 2022              |
|----------------------------------------------------|-------------------|-------------------|
| <b>11. Revenue</b>                                 |                   |                   |
| Rental of facilities and equipment                 | 593,702           | 578,571           |
| Interest received                                  | 760               | 650,750           |
| Actuarial gains/ (losses)                          | 431,126           | -                 |
| Recoveries                                         | -                 | 839,920           |
| Other income                                       | 80,198            | 91,302            |
| Gain or loss on disposal of assets and liabilities | (49,701)          | 60,000            |
| Interest received - investment                     | 475,680           | 492,502           |
| Government grants & subsidies                      | 64,701,960        | 52,182,001        |
| Financial Assistance                               | 4,263,429         | 1,639,347         |
| LGSETA                                             | 78,781            | 31,591            |
|                                                    | <b>70,575,935</b> | <b>56,565,984</b> |

### The amount included in revenue arising from exchanges of goods or services are as follows:

|                                    |                  |                  |
|------------------------------------|------------------|------------------|
| Rental of facilities and equipment | 593,702          | 578,571          |
| Interest received                  | 760              | 650,750          |
| Recoveries                         | -                | 839,920          |
| Actuarial gains/ (losses)          | 431,126          | -                |
| Other income                       | 80,198           | 91,302           |
| Interest received                  | 475,680          | 492,502          |
|                                    | <b>1,581,466</b> | <b>2,653,045</b> |

### The amount included in revenue arising from non-exchange transactions is as follows:

|                               |                   |                   |
|-------------------------------|-------------------|-------------------|
| <b>Taxation revenue</b>       |                   |                   |
| Licences or permits           | 1,934,962         | -                 |
| <b>Transfer revenue</b>       |                   |                   |
| Government grants & subsidies | 64,701,960        | 52,182,001        |
| Financial Assistance          | 4,263,429         | 1,639,347         |
| LGSETA Income                 | 78,781            | 31,591            |
|                               | <b>70,979,132</b> | <b>53,852,939</b> |

## 12. Rental of facilities and equipment

### Premises

|               |                |                |
|---------------|----------------|----------------|
| Rental income | 593,702        | 578,571        |
|               | <b>593,702</b> | <b>578,571</b> |

The amounts emanates from the rental of a section of the building to Kopanong Local Municipality R (2022: R427 266) and the Free State Gambling Board R (2022: R151 305)

## 13. Interest received (debtors)

|                               |     |         |
|-------------------------------|-----|---------|
| Interest received receivables | 760 | 650,750 |
|-------------------------------|-----|---------|

The interest on debtors is mainly from Kopanong Local Municipality debt. The local municipality has not been paying for rental and their portion for service charges for the past years.

## 14. Recoveries Income

|                                  |               |                |
|----------------------------------|---------------|----------------|
| Creditors recovered/ written off | -             | 839,920        |
| Other income                     | 80,198        | 91,302         |
|                                  | <b>80,198</b> | <b>931,222</b> |

## Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

### Notes to the Annual Financial Statements

| Figures in Rand                                    | 2023           | 2022           |
|----------------------------------------------------|----------------|----------------|
| <b>15. Gains or losses on disposal of assets</b>   |                |                |
| Gains on disposal of property, plant and equipment | (49,701)       | 60,000         |
| <b>16. Other income</b>                            |                |                |
| Bylaw certificates Income                          | 21,531         | 27,861         |
| Parking fee income                                 | 57,667         | 61,463         |
| Tender documents                                   | 1,000          | 1,978          |
|                                                    | <b>80,198</b>  | <b>91,302</b>  |
| <b>17. Interest received (bank/ investments)</b>   |                |                |
| <b>Interest revenue</b>                            |                |                |
| Bank                                               | 12,099         | 1,647          |
| Interest received (Investments)                    | 463,581        | 490,855        |
|                                                    | <b>475,680</b> | <b>492,502</b> |

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Notes to the Annual Financial Statements

| Figures in Rand | 2023 | 2022 |
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|-----------------|------|------|

### 18. Government grants & subsidies

#### Operating grants

|                                       |                   |                   |
|---------------------------------------|-------------------|-------------------|
| Equitable share                       | 49,161,000        | 47,192,000        |
| Provincial Financial Assistance Grant | 9,256,000         | -                 |
| Expanded Public Works Programme       | 1,120,000         | 1,144,000         |
| Rural Roads Asset Management Systems  | 3,444,960         | 2,196,001         |
| Financial Management Grant            | 1,720,000         | 1,650,000         |
|                                       | <b>64,701,960</b> | <b>52,182,001</b> |

#### Conditional and Unconditional

Included in above are the following grants and subsidies received:

|                               |                   |                   |
|-------------------------------|-------------------|-------------------|
| Conditional grants received   | 6,284,960         | 4,990,000         |
| Unconditional grants received | 58,417,000        | 47,192,000        |
|                               | <b>64,701,960</b> | <b>52,182,000</b> |

#### Equitable Share

The grant is intended to subsidise the municipality while excluding both strategic and operational responsibilities.

#### Financial Management Grant

|                                         |             |             |
|-----------------------------------------|-------------|-------------|
| Current-year receipts                   | 1,720,000   | 1,650,000   |
| Conditions met - transferred to revenue | (1,720,000) | (1,650,000) |
|                                         | -           | -           |

Conditions have been met - no liabilities recognised (see note 10).

The purpose of the grant is to assist municipalities in building in house capacity, promote and support reform to financial management and implementation of the Municipal Financial Management Act (MFMA) 56 of 2003.

#### Expanded Public Works Programme

|                                         |             |             |
|-----------------------------------------|-------------|-------------|
| Current-year receipts                   | 1,120,000   | (1,144,000) |
| Conditions met - transferred to revenue | (1,120,000) | 1,144,000   |
|                                         | -           | -           |

Conditions have been met - no liabilities recognised (see note 10).

The purpose of the grant is to expand job creation programs in the district.

#### Rural Road Asset Management

|                                         |             |             |
|-----------------------------------------|-------------|-------------|
| Balance unspent at beginning of year    | -           | (1,224,674) |
| Current-year receipts                   | 3,445,000   | 2,196,000   |
| Conditions met - transferred to revenue | (3,444,960) | (971,326)   |
|                                         | <b>40</b>   | <b>-</b>    |

Partial conditions have been met - liabilities recognised (see note 10).

The purpose of this grant is to assist the municipality monitor the conditions of the municipal roads.

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Notes to the Annual Financial Statements

| Figures in Rand | 2023 | 2022 |
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|-----------------|------|------|

### 18. Government grants & subsidies (continued)

The unspent amount relates to the amount paid to the service provider, which could not be fully verified. The municipality has raised a debtor for the overpayment and a committee comprising independent members will be setup to investigate the work performed by the service provider. The unspent amount is not cash backed as it has been paid to the supplier.

#### Provincial Financial Assistance Grant

|                                         |             |          |
|-----------------------------------------|-------------|----------|
| Current-year receipts                   | 9,256,000   | -        |
| Conditions met - transferred to revenue | (9,256,000) | -        |
|                                         | <u>-</u>    | <u>-</u> |

The grant is not a conditional grant and the funds are to assist the municipality with operational expenditure.

#### Disaster Management - (COVID Related Grant)

|                                         |          |          |
|-----------------------------------------|----------|----------|
| Balance unspent at beginning of year    | -        | -        |
| Conditions met - transferred to revenue | -        | -        |
|                                         | <u>-</u> | <u>-</u> |

Conditions have been met - no liabilities recognised (see note 10).

The grant is intended to assist the municipality with Covid related costs to enhance the health and safety.

### 19. Financial Assistance in kind

|                      |           |           |
|----------------------|-----------|-----------|
| Financial Assistance | 4,263,429 | 1,639,347 |
|----------------------|-----------|-----------|

The Financial Assistance relates to the direct payment of audit fees to the Auditor General by Provincial Government on behalf of Xhariep District Municipality.



# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Notes to the Annual Financial Statements

| Figures in Rand                     | 2023              | 2022              |
|-------------------------------------|-------------------|-------------------|
| <b>20. Employee related costs</b>   |                   |                   |
| Basic                               | 30,950,902        | 30,729,582        |
| Bonus                               | 2,084,914         | 1,907,458         |
| Medical aid - company contributions | 2,394,700         | 2,269,556         |
| UIF                                 | 168,175           | 166,226           |
| SDL                                 | 380,054           | 375,170           |
| SALGBC                              | 9,839             | 9,546             |
| Leave pay                           | 661,704           | 79,531            |
| Long-service awards                 | 267,451           | 330,636           |
| Acting allowances                   | 345,253           | 515,248           |
| Car allowance                       | 3,415,177         | 3,557,737         |
| Housing benefits and allowances     | 338,760           | 379,131           |
| Cellular and Telephone              | 253,792           | 286,656           |
| Pension                             | 5,138,940         | 4,513,047         |
|                                     | <b>46,409,661</b> | <b>45,119,524</b> |

### Remuneration of Municipal Manager (Ms. Moletsane LY)

|                                                 |                  |                  |
|-------------------------------------------------|------------------|------------------|
| Annual Remuneration                             | 633,490          | 1,270,198        |
| Car Allowance                                   | 105,000          | 180,000          |
| Performance Bonuses                             | 97,011           | 105,995          |
| Contributions to UIF, Medical and Pension Funds | 102,217          | 73,787           |
| Other - Home Owners Allowance                   | 8,000            | 96,000           |
| Other - Non Pensionable Allowance and Leave Pay | 466,813          | 3,850            |
|                                                 | <b>1,412,531</b> | <b>1,729,830</b> |

The Municipal Manager's contract expired on 31 July 2022.

The Municipal Manager was re-appointed from the 1st of December 2022

### Remuneration of Chief Finance Officer (Mr. P.V. Litabe)

|                                                 |                  |                  |
|-------------------------------------------------|------------------|------------------|
| Annual Remuneration                             | 1,024,150        | 1,028,141        |
| Car Allowance                                   | 120,000          | 120,000          |
| Contributions to UIF, Medical and Pension Funds | 258,145          | 253,494          |
| Non Pensionable Allowance                       | 20,340           | 13,800           |
| Cellphone Allowance                             | 9,600            | 14,291           |
| Acting Allowance                                | 61,876           | -                |
|                                                 | <b>1,494,111</b> | <b>1,429,726</b> |

The Chief Financial Officer was appointed as Acting Municipal Manager from 01 August 2022 to 31 October 2022.

### Remuneration of Acting Director: Planning and Social Development (Mrs. Kheswa)

|                  |         |   |
|------------------|---------|---|
| Acting Allowance | 100,814 | - |
|------------------|---------|---|

Acting period - 1 August 2022 to 31 October 2022

The acting allowance which relates to the Director is disclosed and not the remuneration as per their original position

### Remuneration of Acting Chief Financial Officer (Mr. S.J. Matobako)

|                  |        |   |
|------------------|--------|---|
| Acting Allowance | 64,171 | - |
|------------------|--------|---|

Acting period - 1 August 2022 to 31 October 2022

**Notes to the Annual Financial Statements**

| Figures in Rand | 2023 | 2022 |
|-----------------|------|------|
|-----------------|------|------|

**20. Employee related costs (continued)**

The acting allowance which relates to the Director is disclosed and not the remuneration as per their original position

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Notes to the Annual Financial Statements

| Figures in Rand | 2023 | 2022 |
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### 20. Employee related costs (continued)

#### Remuneration of Executive Director: Planning and Development Services (Mr. M.S. Mohale)

|                                                 |                |                  |
|-------------------------------------------------|----------------|------------------|
| Annual Remuneration                             | 95,511         | 1,146,834        |
| Car Allowance                                   | 9,243          | 110,911          |
| Performance Bonuses                             | 87,591         | 95,676           |
| Contributions to UIF, Medical and Pension Funds | 9,383          | 60,408           |
| Leave Pay                                       | 349,148        | 3,850            |
|                                                 | <b>550,876</b> | <b>1,417,679</b> |

Contract ended 31 July 2022.

#### Remuneration of Executive Director: Corporate (Mr. M.A. Jafta)

|                                                 |                |          |
|-------------------------------------------------|----------------|----------|
| Annual Remuneration                             | 810,787        | -        |
| Car Allowance                                   | 30,000         | -        |
| Contributions to UIF, Medical and Pension Funds | 46,322         | -        |
|                                                 | <b>887,109</b> | <b>-</b> |

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### 21. Remuneration of councillors

|                           |                  |                  |
|---------------------------|------------------|------------------|
| Executive Mayor           | 952,092          | 898,423          |
| Speaker                   | 769,372          | 724,813          |
| Mayoral Committee Members | 1,477,525        | 1,379,268        |
| Councillors               | 1,587,536        | 1,300,438        |
|                           | <b>4,786,525</b> | <b>4,302,942</b> |

### 22. Depreciation and amortisation

|                               |                  |                  |
|-------------------------------|------------------|------------------|
| Property, plant and equipment | 1,196,509        | 1,355,425        |
| Intangible assets             | 409,364          | 408,195          |
|                               | <b>1,605,873</b> | <b>1,763,620</b> |

### 23. Impairment of assets

#### Impairments

|                               |   |       |
|-------------------------------|---|-------|
| Property, plant and equipment | - | 9,465 |
|-------------------------------|---|-------|

The impairment loss mainly relates to the old, broken, damaged and not in use assets which no further economic benefits is expected in the future.. The recoverable amount of the asset was based on its fair value less costs to sell or [its value in use.]

The main classes of assets affected by impairment losses are:

Computer Equipment - R 4 055

Furniture and Equipment - R 5 408

The main events and circumstances that led to the reversals of these impairment losses are as follows:

The assets are old, broken, damaged and not working.

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Notes to the Annual Financial Statements

| Figures in Rand                                      | 2023              | 2022              |
|------------------------------------------------------|-------------------|-------------------|
| <b>24. Finance costs</b>                             |                   |                   |
| Interest charges                                     | 348,454           | 345,690           |
| Bank                                                 | 385,551           | 1,629             |
|                                                      | <b>734,005</b>    | <b>347,319</b>    |
| <b>25. Auditors' remuneration</b>                    |                   |                   |
| Fees                                                 | 4,371,177         | 3,174,919         |
| <b>26. Debt impairment and bad debts written off</b> |                   |                   |
| Debt impairment                                      | (347,053)         | 5,406,407         |
| <b>27. General expenses</b>                          |                   |                   |
| Advertising                                          | 23,400            | 223,500           |
| Auditors remuneration                                | 4,371,177         | 3,174,919         |
| Bank charges                                         | 55,714            | 42,864            |
| Consulting and professional fees                     | 928,150           | 933,759           |
| Consumables                                          | 159,109           | 22,438            |
| Entertainment                                        | 48,373            | 98,412            |
| Fines and penalties                                  | -                 | 57,740            |
| Conferences and seminars                             | 52,945            | 31,493            |
| Motor vehicle expenses                               | 2,000             | 5,072             |
| Fuel and oil                                         | 583,692           | 417,442           |
| Postage and courier                                  | -                 | 35                |
| Printing and stationery                              | 75,064            | 375,415           |
| Protective clothing and uniform                      | -                 | 105,248           |
| Repairs and maintenance                              | 147,245           | 348,184           |
| Software expenses - licenses                         | -                 | 667,197           |
| Staff welfare                                        | 130,584           | -                 |
| Subscriptions and membership fees                    | -                 | 9,248             |
| Telephone, data and fax                              | 593,473           | 312,139           |
| Training and staff bursaries                         | 95,909            | 217,144           |
| Travel - local                                       | 935,610           | 968,073           |
| Utilities                                            | -                 | 911,303           |
| Accommodation                                        | 404,858           | 527,586           |
| Disaster Management and Health and Hygiene           | -                 | 90,991            |
| Settlement costs                                     | -                 | 372,237           |
| SALGA                                                | 555,172           | 550,971           |
| COIDA                                                | 1,075,667         | 541,946           |
| Other expenses                                       | 920,876           | 131,778           |
|                                                      | <b>11,159,018</b> | <b>11,137,134</b> |
| <b>28. Contracted services</b>                       |                   |                   |
| <b>Presented previously</b>                          |                   |                   |
| Specialist Services - RRAMS, IT Services             | 3,739,018         | 1,114,870         |
| Other Contractors - Mscoa, Water Testing             | 945,543           | 824,167           |
|                                                      | <b>4,684,561</b>  | <b>1,939,037</b>  |

## Xhariep District Municipality

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### Notes to the Annual Financial Statements

| Figures in Rand                                        | 2023           | 2022               |
|--------------------------------------------------------|----------------|--------------------|
| <b>29. Cash generated from (used in) operations</b>    |                |                    |
| Surplus (deficit)                                      | 3,478,307      | (13,167,704)       |
| <b>Adjustments for:</b>                                |                |                    |
| Depreciation and amortisation                          | 1,605,873      | 1,763,620          |
| Profit on sale of assets and liabilities               | 49,701         | (60,000)           |
| Actuarial gains/loss                                   | (431,124)      | -                  |
| Finance costs                                          | -              | 26,224             |
| Impairment loss                                        | -              | 9,465              |
| Debt impairment & bad debts write off                  | (347,053)      | 5,406,407          |
| Movements in retirement benefit assets and liabilities | 470,057        | 38,112             |
| <b>Changes in working capital:</b>                     |                |                    |
| Inventories                                            | -              | 22,438             |
| Receivables                                            | 305,229        | (4,397,780)        |
| Payables from exchange transactions                    | (4,590,843)    | 2,833,863          |
| VAT                                                    | 290,709        | 564,658            |
| Taxes and transfers payable (non-exchange)             | -              | 835,186            |
| Unspent conditional grants and receipts                | 41             | -                  |
|                                                        | <b>830,897</b> | <b>(6,125,511)</b> |

### 30. Contingencies

#### Contingent liabilities

##### 30 June 2023

Xhariep District Municipality// Khumo Solutions relates to a warrant of Execution stage cost to the approximate value of R500 000

##### 30 June 2022

SAMWU obo Tefo Alfred Lebaka/ Xhariep District Municipality relates to a claim in terms of the Basic Employment Equity Act. Should the action be successful, the municipality will be liable to cover litigation cost to the approximate value of R 150 000.00.

**Notes to the Annual Financial Statements**

| Figures in Rand | 2023 | 2022 |
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**31. Related parties**

|                                |                                                 |
|--------------------------------|-------------------------------------------------|
| Relationships                  |                                                 |
| Accounting Officer             | Refer to accounting officers' report note       |
| Compensation to key management | Refer to employee related cost note 20          |
| Compensation to Councillors    | Refer to note 21, General information and below |

**Remuneration of Council**

# Xhariep District Municipality

(Registration number DC16)

Annual Financial Statements for the year ended June 30, 2023

## Notes to the Annual Financial Statements

Figures in Rand

### 31. Related parties (continued)

Management class: Councillors

#### 2023

|                           | Basic salary     | Medical        | Pension       | Travel Allowance | Telephone Allowance | Other benefits received | Total            |
|---------------------------|------------------|----------------|---------------|------------------|---------------------|-------------------------|------------------|
| <b>Name</b>               |                  |                |               |                  |                     |                         |                  |
| Executive Mayor           | 793,711          | 106,654        | -             | -                | 40,800              | 10,927                  | 952,092          |
| Speaker                   | 719,454          | -              | -             | -                | 40,800              | 9,118                   | 769,372          |
| Mayoral committee members | 1,417,869        | -              | -             | -                | 40,800              | 18,856                  | 1,477,525        |
| Other Councillors         | 1,367,715        | -              | 43,299        | -                | 122,400             | 29,354                  | 1,562,768        |
|                           | <b>4,298,749</b> | <b>106,654</b> | <b>43,299</b> | <b>-</b>         | <b>244,800</b>      | <b>68,255</b>           | <b>4,761,757</b> |

#### 2022

|                           | Basic salary     | Medical        | Pension       | Travel Allowance | Telephone Allowance | Other benefits received | Total            |
|---------------------------|------------------|----------------|---------------|------------------|---------------------|-------------------------|------------------|
| <b>Name</b>               |                  |                |               |                  |                     |                         |                  |
| Executive Mayor           | 722,712          | 118,567        | -             | -                | 48,250              | 8,895                   | 898,424          |
| Speaker                   | 669,031          | -              | -             | -                | 48,600              | 7,182                   | 724,813          |
| Mayoral Committee Members | 1,277,674        | -              | -             | 24,000           | 63,970              | 13,624                  | 1,379,268        |
| Other Councillors         | 1,026,591        | -              | 41,005        | -                | 220,597             | 12,244                  | 1,300,437        |
|                           | <b>3,696,008</b> | <b>118,567</b> | <b>41,005</b> | <b>24,000</b>    | <b>381,417</b>      | <b>41,945</b>           | <b>4,302,942</b> |

# Xhariep District Municipality

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Annual Financial Statements for the year ended June 30, 2023

## Notes to the Annual Financial Statements

| Figures in Rand | 2023 | 2022 |
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### 32. Going concern

We draw attention to the fact that at June 30, 2023, the municipality had an accumulated surplus of 3,370,306 and that the municipality's total liabilities exceed its assets by (6,125,800).

The municipality notes that the current liabilities as at 30 June 2023 R 19,296,719 exceeds the current assets R 6,263,306 by R 13,033,413. This is mainly due to cashflow problems which ends up with creditors not being paid when due. The municipality mainly relies on funding from the Government grants and an increase on Provincial Assisatnce Grant has been noted which has significantly impacted the municipality's financial standing. The municipality has put in place measures to ensure that the municipality is able to pay its short term debts on time.

The annual financial statements have been prepared on the basis of accounting policies applicable to a going concern. This basis presumes that funds will be available to finance future operations and that the realisation of assets and settlement of liabilities, contingent obligations and commitments will occur in the ordinary course of business.

The ability of the municipality to continue as a going concern is dependent on a number of factors. The most significant of these is that the Municipal Manager continue to procure funding for the ongoing operations for the municipality.

The municipality had a surplus for the period ending 30 June 2023 amounting to R 3,478,307 and as compared to the previous financial year loss of R (13,167,704).

The municipality mainly relies on the funding from National and Provincial Government Grants on its day-to-day operations.

The funding for the municipality is likely to continue as per the approved budget for the 2022/2023 financial year by Council. The approved budget has been assessed and approved by Treasury.

Management assessed the revenue streams and notes that the trading revenue accounts for 5% and Grant accounts for 95% of the total revenue.

The major debtors were assessed and noted that they were already in financial difficulties before the pandemic and have been impaired.

The municipality is highly reliant on the grants and if these are significantly reduced, will have impact on the municipality's going concern. However, no intention to significantly reduced the grants has been noted and no further intention to close or scale down the municipality has been noted from the National and Provincial Government. But a major reduction has been noted on the funding from COGTA in the last three years which has significantly impacted the municipality's financial standing in having consecutive losses. The COGTA grant was reduced from R21million (2018/19); R16million (2019/20); R9 million (2020/21) and R0 million (2021/22) and R9 million (2022/23).

The ability of the municipality to continue as a going concern is dependent on the fact that most of the municipality's funding is from grant funding which is guaranteed to be received as allocated in the Division of Revenue Act (DORA) and Provincial Gazette. This funding is expected to slightly increase in the next financial year as shown in the DORA and this will assist the municipality in incurring what we budget properly in our expenditures.

Based on the above assessment, the municipality incurred a consecutive net loss of R 3,478,307 during the year ended 30 June 2022 and, as of that date, the municipality's current liabilities exceeded its current assets by R 13,033,413. The municipality is unable to pay its creditors' accounts when they fall due, as it takes the municipality more than 200 days to settle creditors. The total liabilities exceeded its total assets by R (6,125,800) which means the municipality is insolvent. These events or conditions, along with other matters as set forth above, indicate that a material uncertainty exists that may cast significant doubt on the municipality's ability to continue as a going concern.

### 33. Events after the reporting date

At the time of preparing and submitting the Annual Financial Statements there were no subsequent events to disclose.



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### 34. Unauthorised expenditure

|                                         |                   |                   |
|-----------------------------------------|-------------------|-------------------|
| Opening balance as previously reported  | 30,851,530        | 24,741,453        |
| Add: Unauthorised expenditure - current | 6,724,033         | 6,110,077         |
| Less: Amount authorised - Prior         | (2,502,820)       | -                 |
| <b>Closing balance</b>                  | <b>35,072,743</b> | <b>30,851,530</b> |

The over expenditure incurred by municipal departments during the year is attributable to the following categories:

|          |                  |                  |
|----------|------------------|------------------|
| Non-cash | -                | 1,767,379        |
| Cash     | 6,724,033        | 4,342,698        |
|          | <b>6,724,033</b> | <b>6,110,077</b> |

#### Analysed as follows: non-cash

|                               |          |                  |
|-------------------------------|----------|------------------|
| Depreciation and amortisation | -        | 1,640,404        |
| Provision of impairment       | -        | 126,975          |
|                               | <b>-</b> | <b>1,767,379</b> |

#### Analysed as follows: cash

|                        |                  |                  |
|------------------------|------------------|------------------|
| General expenditure    | 3,216,046        | 4,017,009        |
| Employee related costs | 3,044,017        | -                |
| Finance cost           | 463,970          | 325,689          |
|                        | <b>6,724,033</b> | <b>4,342,698</b> |

### 35. Fruitless and wasteful expenditure

|                                                              |                  |                  |
|--------------------------------------------------------------|------------------|------------------|
| Opening balance as previously reported                       | 2,119,761        | 1,935,773        |
| Add: Fruitless and wasteful expenditure identified - current | 398,286          | 183,988          |
| Less: Amount written off - current                           | (125,718)        | -                |
| <b>Closing balance</b>                                       | <b>2,392,329</b> | <b>2,119,761</b> |

Fruitless and wasteful expenditure is presented inclusive of VAT

### 36. Irregular expenditure

|                                                                                   |                   |                   |
|-----------------------------------------------------------------------------------|-------------------|-------------------|
| Opening balance as previously reported                                            | 51,468,167        | 48,113,674        |
| Add: Irregular expenditure - (Non-compliance with laws and regulations) - current | 1,295,694         | 3,354,493         |
| <b>Closing balance</b>                                                            | <b>52,763,861</b> | <b>51,468,167</b> |

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#### 36. Irregular expenditure (continued)

Incidents/cases identified/reported in the current year include those listed below:

|                                                                                             | <b>Disciplinary steps taken/criminal proceedings</b>                                                                          |                  |                  |
|---------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------|------------------|------------------|
| Tender process not followed as required by SCM policy                                       | The expenditure was identified during the current financial year and still need to be investigated                            | 648,516          | 1,825,537        |
| Insufficient quotations obtained as required by SCM policy                                  | The expenditure was identified during the current financial year and still need to be investigated                            | -                | 214,485          |
| Overpayment of Section 56/57 Managers (Salaries above the municipality regulated threshold) | The expenditure was identified in the prior years and is being assessed on how to regularise the expenditure as it is ongoing | 412,019          | 1,314,471        |
| Non-application of the 80/20 Preference Points System                                       | The expenditure was identified during the current financial year and still need to be investigated                            | 235,158          | -                |
|                                                                                             |                                                                                                                               | <b>1,295,693</b> | <b>3,354,493</b> |

#### Details of irregular expenditure under assessment (not included in the main note)

The expenditure incurred in the current year relating to the tender will be assessed to determine if there was any non compliance with laws and regulation

#### Note

The irregular expenditure is disclosed inclusive of Value Added Tax (VAT). National Treasury issued an updated Circular 68 regarding the compulsory disclosure of irregular expenditure in the annual financial statements including VAT. The application is prospective with an adjustment on the opening balance.

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### 37. Deviation from supply chain management regulations

Paragraph 12(1)(d)(i) of Government gazette No. 27636 issued on 30 May 2005 states that a supply chain management policy must provide for the procurement of goods and services by way of a competitive bidding process.

Paragraph 36 of the same gazette states that the accounting officer may dispense with the official procurement process in certain circumstances, provided that he records the reasons for any deviations and reports them to the next meeting of the council and includes a note to the annual financial statements.

For the financial year there were instances where goods and services were procured and deviated from the normal supply chain management policy, of which amounted to R532 892 - 30 June 2023 (30 June 2022: R 366 288).

The reasons for these deviations were documented and reported to the council who considered them and subsequently approved the deviation from the normal supply chain management regulations.

#### Reasons for deviation

|                                          |                |                |
|------------------------------------------|----------------|----------------|
| Sole supplier (9 incidents)              | 175,656        | 101,352        |
| Impractical or impossible (23 incidents) | 357,236        | 264,936        |
|                                          | <b>532,892</b> | <b>366,288</b> |

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### 38. Financial instruments disclosure

#### Categories of financial instruments

##### 2023

##### Financial assets

|                                                        | At amortised cost | Total            |
|--------------------------------------------------------|-------------------|------------------|
| Trade and other receivables from exchange transactions | 3,477,042         | 3,477,042        |
| Cash and cash equivalents                              | 394,184           | 394,184          |
|                                                        | <b>3,871,226</b>  | <b>3,871,226</b> |

##### Financial liabilities

|                                                     | At amortised cost | Total             |
|-----------------------------------------------------|-------------------|-------------------|
| Trade and other payables from exchange transactions | 18,281,330        | 18,281,330        |
| Other liability 1                                   | -                 | -                 |
|                                                     | <b>18,281,330</b> | <b>18,281,330</b> |

##### 2022

##### Financial assets

|                                                        | At amortised cost | Total            |
|--------------------------------------------------------|-------------------|------------------|
| Trade and other receivables from exchange transactions | 3,435,218         | 3,435,218        |
| Cash and cash equivalents                              | 226,059           | 226,059          |
|                                                        | <b>3,661,277</b>  | <b>3,661,277</b> |

##### Financial liabilities

|                                                     | At amortised cost | Total      |
|-----------------------------------------------------|-------------------|------------|
| Trade and other payables from exchange transactions | 22,872,175        | 22,872,175 |

#### Financial instruments in Statement of financial performance

##### 2023

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### 38. Financial instruments disclosure (continued)

#### 2022

### 39. Risk management

#### Financial risk management

##### Liquidity risk

The municipality's risk to liquidity is a result of the funds available to cover future commitments. The municipality manages liquidity risk through an ongoing review of future commitments and credit facilities.

##### Credit risk

Credit risk consists mainly of cash deposits, cash equivalents, derivative financial instruments and trade debtors. The municipality only deposits cash with major banks with high quality credit standing and limits exposure to any one counter-party.

Financial assets exposed to credit risk at year end were as follows:

| Financial instrument   | 2023      | 2022      |
|------------------------|-----------|-----------|
| Nedbank - Call Deposit | 105,978   | 99,548    |
| ABSA - Cheque Account  | 155,489   | 116,689   |
| ABSA - Invest Tracker  | 125,998   | 3,427     |
| ABSA - Call Account    | 6,594     | 6,352     |
| Receivables            | 3,477,042 | 3,435,218 |

##### Market risk

##### Interest rate risk

As the municipality has no significant interest-bearing assets, the municipality's income and operating cash flows are substantially independent of changes in market interest rates.

The municipality's interest rate risk arises from short term loans and investment. These are issued at variable rate and expose the Municipality to cash flow interest rate risk.

Financial instruments that are issued at fixed rate expose the municipality to fair value interest rate risk.

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### 40. Prior-year adjustments

Presented below are those items contained in the statement of financial position, statement of financial performance and cash flow statement that have been affected by prior-year adjustments:

The prior period adjustments relate to:

1. Realisation of conditional grant spent in the prior year.
2. Correction of PPE in relation to asset disposals in the prior year.

#### Statement of financial position

##### 2022

|                                         | As previously reported | Correction of error | Restated          |
|-----------------------------------------|------------------------|---------------------|-------------------|
| Unspent conditional grants and receipts | 1,224,675              | (1,224,675)         | -                 |
| Property Plant and Equipment            | 9,978,467              | 67,118              | 10,045,585        |
|                                         | <b>11,203,142</b>      | <b>(1,157,557)</b>  | <b>10,045,585</b> |

#### Statement of financial performance

##### 2022

|                               | As previously reported | Correction of error | Restated          |
|-------------------------------|------------------------|---------------------|-------------------|
| Government grants & subsidies | 50,957,326             | 1,224,675           | 52,182,001        |
| Depreciation                  | 1,422,975              | (67,550)            | 1,355,425         |
| <b>Surplus for the year</b>   | <b>52,380,301</b>      | <b>1,157,125</b>    | <b>53,537,426</b> |

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### 41. Budget differences

#### Material differences between budget and actual amounts

The excess of actual over the final budget of 5% is deemed to be material. Reasons are provided on the differences belows.

Generally, the actual has been higher than the budgeted amounts for the year.

#### Statement of Financial Performance

##### Rental of facilitates and equipment

The variances arise from the rental income being over budgeted. Municipality had anticipated to rent out additional office space.

##### Recoveries

The municipality did not budget for the recoveries on the write off on creditors balances

##### Interest received debtors

The variances arise from the interested not budgeted due the local municipality not paying their obligation in the previous years.

##### Other Income

The variance is due to the under budget on the Planning Department licenses and permits income.

##### Interest received - Investment

The variances arise from the over budgeting of interest income. The investment income depends on how much and when the Grants amounts are received versus the outstanding payments. The grants were reduced in the current year.

##### Government grants and Subsidies

The difference is mainly from the reduction of the Provincial Assistance Grant from COGTA in the current year.

##### Financial Assistance Income

The municipality received financial assistance in the current year from Provincial Treasury which comes in the form support through the payment of audit fees on behalf of the municipality. The amount was not budgeted as Treasury determines when and how much to pay. In the previous year, no Financial Assistance was received.

##### LGSETA Income

Management over budgeted the income. The amounts are determined by LGSETA during the year hence the variances.

##### Employee related costs

The decrease is mainly due to the saving on Director Corporate Services which was vacant throughout the year and the reduction in leave provision for the year.

##### Remuneration of councillors

The variance is mainly to the period of changeover between new council and old council where the full month salaries were not paid. Management only paid a few days for the month of November 2021

##### Depreciation and amortisation

The variance is due to under budgeting in the current financial year.

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### 41. Budget differences (continued)

#### Finance costs

The variance is due to under budgeting in the current financial year.

#### Debt Impairment

The variance is due to under budgeting in the current financial year.

#### Contracted services

The underspending is due to costs which are reallocated from contractors to general expenses such as Mscoa license fees and mSCOA trainings.

#### General expenses

The variance is due under budgeting in the current financial year due to the tight budget.

### Statement of Financial Position

#### Inventories

The variance is due to the municipality utilising all the consumables during the year and not having any consumables at hand at year end.

#### VAT Receivables

The municipality over budgeted for Value Added Tax.

#### Receivables from exchange transactions

The municipality under budgeted the receivables. The receivables increased mainly from Kopanong local municipality

#### Cash and cash equivalents.

The decrease is mainly from the reduction in the grants which the municipality invests and earns interest.

#### Property, plant and equipment

The over budgeting is due to depreciation for the year not being factored in the budget

#### Intangible assets

The over budgeting is due to amortisation for the year not being factored in the budget.

#### Finance Lease.

The municipality did not budget for the finance lease liability

#### Payables from exchange transactions

The municipality under budgeted due to an erroneous error on the budget template.

#### Unspent conditional grants

The municipality did not budget the unspent as it anticipated that the grants will be fully utilised in the current financial year.

#### Employee Benefit Obligation



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### 41. Budget differences (continued)

The employee benefit obligation was not budgeted for the year.

### Cash flow statement

#### Grants

The municipality over budgeting on the Provincial Assistance grant which was not received in the current year.

#### Other receipts

The municipality overbudgeted the during the year.

#### Employee costs

The municipality overbudgeted the during the year and there was a saving on Director Corporate Services which was vacant throughout the year

#### Suppliers

The variance is due under budgeting in the current financial year due to the shortage of funds. budget.

#### Finance costs

The variance is due under budgeting in the current financial year due to the shortage of funds. budget.

#### Purchase of equipment

The variance is due under budgeting in the current financial year due to the shortage of funds.

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| <b>42. Additional disclosure in terms of Municipal Finance Management Act</b> |                  |                  |
| <b>Contributions to organised local government (SALGBC)</b>                   |                  |                  |
| Opening balance as previously reported                                        | 1,607            | 19,092           |
| Add: Losses identified - prior period                                         | 19,678           | -                |
| Less: Amounts recovered - current                                             | (18,101)         | (17,485)         |
|                                                                               | <b>3,184</b>     | <b>1,607</b>     |
| <b>VAT</b>                                                                    |                  |                  |
| Opening balance as previously reported                                        | 2,682,789        | 3,247,447        |
| Add: - current period                                                         | 1,035,468        | 1,367,549        |
| Less: Amounts recovered /paid - current                                       | (1,326,177)      | (1,932,207)      |
|                                                                               | <b>2,392,080</b> | <b>2,682,789</b> |
| <b>Audit fees</b>                                                             |                  |                  |
| Opening balance                                                               | 1,302,159        | 1,428,515        |
| Current year subscription / fee                                               | 5,650,490        | 3,754,827        |
| Amount paid - current year                                                    | (6,515,168)      | (3,881,183)      |
|                                                                               | <b>437,481</b>   | <b>1,302,159</b> |
| <b>PAYE UIF and SDL</b>                                                       |                  |                  |
| Opening balance                                                               | 737,831          | 593,031          |
| Current year subscription / fee                                               | 9,440,104        | 9,226,640        |
| Amount paid - current year                                                    | (9,354,490)      | (8,485,910)      |
| Amount paid - previous years                                                  | -                | (595,930)        |
|                                                                               | <b>823,445</b>   | <b>737,831</b>   |
| <b>Pension and Medical Aid Deductions</b>                                     |                  |                  |
| Opening balance                                                               | 911,150          | 19,201           |
| Current year subscription / fee                                               | 11,675,106       | 10,583,063       |
| Amount paid - current year                                                    | (11,674,115)     | (9,691,114)      |
|                                                                               | <b>912,141</b>   | <b>911,150</b>   |

**Notes to the Annual Financial Statements**

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**43. New standards and interpretations**

**43.1 Standards and interpretations effective and adopted in the current year**

In the current year, the entity has adopted the following standards and interpretations that are effective for the current financial year and that are relevant to its operations:

**43.2 Standards and interpretations issued, but not yet effective**

The entity has not applied the following standards and interpretations, which have been published and are mandatory for the entity's accounting periods beginning on or after July 1, 2023 or later periods:

| Standard/ Interpretation: | Effective date:<br>Years beginning on or<br>after | Expected impact: |
|---------------------------|---------------------------------------------------|------------------|
|---------------------------|---------------------------------------------------|------------------|

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**44. Segment information**

**General information**

**Identification of segments**

The municipality does not have any reportable segments which generates economic benefits. The financial information is already disclosed in the Annual Financial Statements.